

# Assessment of Network Adequacy

## 2024

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## Definitions

The following are definitions for key terms used throughout the assessment of provider network adequacy:

**CMHSP Participant:** One of the twelve-member Community Mental Health Services Program (CMHSP) participants in the MSHN Regional Entity.

**CMHSP Participant Subcontractors:** Individuals and organizations directly under contract with a CMHSP to provide behavioral health services and/or supports.

**Provider Network:** MSHN CMHSP Participants and SUD Providers directly under contract with the MSHN PIHP to provide/arrange for behavioral health services and/or supports. For CMHSP Participants, services and supports may be provided through direct operations or through the subcontracts.

**Substance Use Disorder (SUD) Providers:** Individuals and organizations directly under contract with MSHN to provide substance use disorder treatment and prevention programs and services.

## Background

As a Pre-Paid Inpatient Health Plan (PIHP), Mid-State Health Network (MSHN) must assure the adequacy of its network to provide access to a defined array of services for specified populations over its targeted geographical area. This document outlines the assessment of such adequacy as performed by MSHN. This assessment of the adequacy of its provider network demonstrates MSHN has the required capacity to serve the expected enrollment in its 21-county service area in accordance with Michigan Department of Health and Human Services (MDHHS) standards for access to care.

MSHN is a free-standing entity, but it was formed on a collaborative basis by twelve Community Mental Health Service Programs (CMHSP Participants). MSHN entered agreements with the CMHSP Participants to deliver Medicaid funded specialty behavioral health services in their local areas, so the twelve CMHSP Participants also comprise MSHN's Provider Network. Each CMHSP Participant in turn directly operates or enters subcontracts for the delivery of services, or some combination thereof. There are twelve CMHSP Participants for the 21 counties, as follows:

Bay-Arenac Behavioral Health (BABH)	LifeWays CMH (LCMHA)
CMH of Clinton-Eaton-Ingham Counties (CEI)	Montcalm Care Network (MCN)
CMH for Central Michigan (CMHCM)	Newaygo County Mental Health (NCMH)
Gratiot Integrated Health Network (GIHN)	Saginaw County CMH Authority (SCCMHA)
Huron Behavioral Health (HBH)	Shiawassee Health & Wellness (SHW)
The Right Door for Hope, Recovery and Wellness (TRD)	Tuscola Behavioral Health Systems (TBHS)

The counties in the MSHN service area include:

Arenac	Вау	Clare	Clinton	Eaton	Gladwin	Gratiot
Hillsdale	Huron	Ingham	Ionia	Isabella	Jackson	Mecosta
Midland	Montcalm	Newaygo	Osceola	Saginaw	Shiawassee	Tuscola

## Scope

Since CMHSP Participants have their own subcontracted and direct operated provider networks, primary responsibility for assessing local need and establishing the scope of non-SUD behavioral health services remains with the CMHSP's. MSHN works with the CMHSP Participants to ensure adequate networks are available and has primary responsibility for SUD service capacity funded under Medicaid, Healthy Michigan, Public Act 2, and related Block Grants.

The MSHN Assessment of Provider Network Adequacy is intended to support CMHSP and MSHN efforts by generating regional consumer demand and provider network profiles that may precipitate adjustments to local provider arrangements. MSHN and the CMHSPs act upon these opportunities as warranted.

Therefore, this assessment is a global document for provider network capacity determinations and is intended to generate dialogue between the PIHP and the CMHSP participant regarding the composition and scope of local networks and ensure that the region is meeting its obligations as a specialty Medicaid Health Plan. In some instances, the response to an identified gap in services could result in the implementation of new and creative service delivery models that may not be possible for a single CMHSP or SUD Provider, such as a collaborative initiative to provide a regional level crisis response program, similar to the MDHHS statewide model for positive living supports or a regional effort to build therapeutic and non-therapeutic recovery-oriented housing.

The focus of this assessment of provider network adequacy is both MSHN's mental health and substance use disorder provider networks. The scope of services is Medicaid funded specialty behavioral health services, including 1915(b) State Plan and Autism services, the 1915(i) State Plan Amendment (SPA) services, services for adults with developmental disabilities enrolled in the Habilitation Supports Waiver program, and specialty behavioral health (mental health and substance use disorder) services under the Healthy Michigan Plan.

The 1915(c) which now includes waiver programs for children with developmental disabilities and serious emotional disturbance (SED) and 1915(i) services must be Home and Community Based Services (HCBS) compliant. Services included under the 1915(i) include: Community Living Supports, Enhanced Pharmacy, Environmental Modifications, Family Support and Training, Fiscal Intermediary, Housing Assistance, Respite Care, Skill-Building Assistance, Specialized Medical Equipment and Supplies, Supported Integrated Employment and Vehicle Modification. <sup>1</sup>

The scope also includes Block Grant and PA2 funded substance use disorder treatment and prevention programs. Excluded are those services which are exclusively the focus of the CMHSP system through direct contract with MDHHS, such as services financed with General Funds.

MSHN assumes the process of assessing the adequacy of its provider network is a relatively resource independent process. In other words, an objective assessment of beneficiaries' needs is performed that is not tempered by the availability or lack of resources to fulfill that need. Acting upon the results of the assessment to establish and fund a provider network is a separate and distinct process, and, of course, is directly tied to the availability of resources.

Consistent with MSHN's strategic priority of "better equity," MSHN now includes within the scope of its Network Adequacy Assessment (NAA) efforts to determine if its provider networks are helping reduce health disparities or if they are reinforcing them. MSHN recognizes, for example, that national studies have identified disparities in Opioid Treatment Providers (OTPs) between White and Black patients in methadone dosing, drug tests and discharges. Therefore, the definition of network adequacy needs to

<sup>&</sup>lt;sup>1</sup> www.michigan.gov/bhdda

extend beyond the number of providers, levels of care, and distance to any consumer living in Region 5 to include race, ethnicity and potential or actual barriers to equitable access to care. Network adequacy is not race-blind as evidenced, for example, in significant Region 5 disparities between Black and White patients following up after a psychiatric hospitalization (FUH) or between Black and White patients following up after an Emergency Department visit related to a substance misuse issue (FUA). It is within the scope of this NAA to investigate if MSHN's network adequacy includes offering providers who bring cultural competence and/or cultural humility to their interactions with all demographic groups within the region.

## **COVID-19** Assessment

Fiscal Year 2020 presented unique and unprecedented challenges for Mid-State Health Network (MSHN), Community Mental Health Service Providers (CMHSP), Substance User Disorder (SUD) providers and persons served. The challenges stem from the COVID-19 global pandemic response. For many services, at the onset of the pandemic in Michigan in early 2020, utilization temporarily dropped; for other services, utilization increased. For residentially based services, many providers reduced capacity in order to implement social distancing requirements, resulting in decreased utilization and increased demand. Risks of infection, actual infection, and potential for spread of the virus to their family members have impacted our regional workforce, especially those working in residential settings, making delivery of some required services strained as unprecedented retention, recruitment and replacement of affected workforce members has continued to worsen during the pandemic period.

From 2020 through March 2023, Medicaid enrollment realized significant increases due to the hold on Medicaid redeterminations. As of April 2023, states had up to 2 months to initiate, and 14 months to complete a renewal for all individuals enrolled in Medicaid, the Children's Health Insurance Program, and the Basic Health Program. Therefore, utilization progressively decreased from July 2023 through September 2024.

In relation to COVID-19 impacts specific to Provider Network Adequacy Assessment, MSHN has monitored the count of individuals served (Figure 1-2) and the impact on provider sustainability (Figure 3).

## Individuals Served



#### Figure 1: Individuals Served CMHSP

#### Figure 2: Individuals Served SUD



#### Figure 3: Provider Closures

	М	SHN PROVIDER CL	OSURES TH	IROUGH OCTOBER 30, 2024
	Date of		Individuals	
Name of Provider	Closure	Services Provided	Served	Impact on Network
Newaygo RESA	10.1.23	SUD Prevention	520	No impact. New provider took over these services.
Catholic Charities of Jackson &				No impact. Provider has not had sufficient staffing for almost a year and been
Lenawee	12.26.23	SUD Outpatient	0	referring to other area providers to support needs.
Saginaw Psychological Services	12.31.24	SUD Outpatient/MAT & Recovery	69	No impact. Numerous providers with similar service contiuum available to absorb individuals in need of services.
Family & Childrens Services of Mid-Michigan	1.31.24	SUD Outpatient	3	No impact. Provider utilization low; existing providers able to support.
Catholic Charities Shiawassee & Genesee	2.29.24	SUD Outpatient	40	No Impact. Another provider in the count absorbed the individuals with services and offers SUD outpatients supports with MOUD.
Sterling Area Health Center	8.16.24	SUD Prevention	375	No impact. New provider taking over the same services.
Michigan Rehabilitation Services	10.1.24	Employment Supports	45	No impact. MRS continues to support individuals with SUD needs without this supplemental funding.
PPPS - Lansing Only	10.2.24	SUD Outpatient	0	No impact. Provider location had not been able to support staff for an extended period of time.

## Assessment Updates

MSHN updates its assessment of provider network adequacy on an annual basis as required by MDHHS. Through the assessment process the PIHP must prospectively determine:

- How many individuals are expected to be in the target population in its geographic area for the upcoming year
- Of those individuals, how many are likely to meet criteria for the service benefit
- Of those individuals, what are their service needs
- The type and number of service providers necessary to meet the need within the time and distance standards
- How the above can reasonably be anticipated to change over time

Once services have been delivered, the PIHP must retrospectively determine:

- Whether the service provider network was adequate to meet the assessed need
- If the network was not adequate, what changes to the provider network are required

## Meeting the needs of enrollees: expected service provisions

MSHN must maintain a network of providers that is sufficient to meet the needs of the anticipated number of Medicaid beneficiaries in the service area<sup>2</sup>. A determination of whether the network of providers is sufficient would typically be made through analysis of the characteristics and health care needs of the populations represented in the region<sup>3</sup>. However, the unique nature of the Medicaid Managed Specialty Supports and Services Program in Michigan complicates the assessment of network sufficiency beyond the scope of a simple analysis of clinical morbidity or prevalence among Medicaid beneficiaries.

MSHN is required to serve Medicaid beneficiaries in the region who require the Medicaid services included under the 1115 Demonstration Waiver, 1915(i); who are *eligible* for the 1115 Healthy Michigan Plan, the Flint 1115 Waiver or Community Block Grant; who are *enrolled* in the 1915(c) Habilitation Supports Waiver; 1915(c) Children Waivers (SEDW and CWP) who are *enrolled* in program; or for whom MSHN has assumed or been assigned County of Financial Responsibility (COFR) status under Chapter 3 of the Mental Health Code. MSHN must also ensure access to public substance use disorder services funded through Medicaid, Public Act 2, and substance use disorder related Block Grants. Furthermore, MSHN is required to limit Medicaid services to those that are *medically necessary* and appropriate, and that conform to accepted standards of care. Services must be provided (i.e., available) in sufficient amount, duration, and scope to reasonably achieve the purpose of the service.

Population Density Standards/Geographic Accessibility: Behavioral and Physical Health and Aging Services Administration (BPHASA) revised its network adequacy standards to address new requirements issued by Centers for Medicare and Medicaid Services (CMS), dated January 30, 2025, which states, at a minimum, each state must set time and distance standards. In January 2025 MDHHS revised the Network Adequacy Standards<sup>4</sup>, which removed the requirement for PIHPs to conduct time and distance standards, indicating MDHHS would be completing the analysis for the entire state of Michigan. Therefore, the time and distance standards utilized during this review are based on the 2023 analysis until MSHN has the state results for 2024.

MDHHS has established population density standards for Assertive Community Treatment (ACT), Clubhouses, Crisis Residential, Home-Based Services and Wraparound for children, and Opioid Treatment Programs with additional standards added in 2025 (as informational only) for Intensive Crisis Stabilization Services, Respite Services, Parent Support Partners and Youth Peer Services, which have been incorporated in this assessment.

## Appropriateness of the range of services

MSHN must offer an appropriate range of specialty behavioral health services that is adequate for the anticipated number of beneficiaries in the service area.<sup>5</sup> MSHN assesses the "appropriateness" of the

<sup>&</sup>lt;sup>2</sup> 42CFR438.207(b)(2) "Maintains a network of providers that is sufficient in number, mix, and geographic distribution to meet the needs of the anticipated number of enrollees in the service area."

<sup>&</sup>lt;sup>3</sup> 42CFR438.206(b)(ii) "The expected utilization of services, taking into consideration the characteristics and health care needs of specific Medicaid populations represented in the PIHP."

<sup>&</sup>lt;sup>4</sup> <u>https://www.michigan.gov/mdhhs/-/media/Project/Websites/mdhhs/Keeping-Michigan-Healthy/BH-DD/Reporting-Requirements/ProcedureMDHHSNetworkAdequacyStandardsMedicaidSpecialityBehavioralHealthServices</u>

<sup>&</sup>lt;sup>5</sup> 42CFR438.207(b)(1) "Offers an appropriate range of preventative, primary care and specialty services that is adequate for the anticipated number of enrollees in the service area."

range of services by comparing the service array available within the region to the array determined to be appropriate by MDHHS for the target population(s).

The service array is articulated by MDHHS in the *Medicaid Managed Specialty Support and Services Program(s), the Health Michigan Program and Substance Use Disorder Community Grant.* MSHN is contractually obligated by MDHHS to provide the services described in the contract boilerplate and its attachment, for which additional specifications and provider qualifications are articulated for Medicaid funded services in the Michigan Medicaid Provider Manual, Mental Health-Substance Use Disorder section:

- Michigan 1115 Demonstration Project Healthy Michigan Plan (HMP) mental health and substance use disorder services authorized through the Affordable Care Act provisions for Medicaid expansion programs
- Michigan 1915(i) State Plan Amendment (iSPA), formerly (b)(3)
- Michigan 1915(c) Habilitation and Support Waiver (HSW) services; Children's Waiver Program; Children with Serious Emotional Disturbance (SED)
- Autism Benefit (EPSDT)
- SUD services funded by Public Act 2 and Block Grants

## Independent CMHSP Network Analysis

MSHN has analyzed the independent CMHSP Provider Network sufficiency to ensure all Medicaid Specialty services are available as determined medically necessary. The following grid depicts the availability of services within each CMHSP network.

\* Prevention Direct Service models noted in the graph below: The Michigan Mental Health Code indicates that the public mental health system "may" offer prevention services and does not specify how many or what types of "prevention direct services" must be offered by the PIHPs. Some of these services are also identified in the Medicaid Provider Manual as "...a State Plan EPSDT service when delivered to children birth-21 years." Per MDHHS, they are evaluating the current Medicaid Provider Manual language and considering clarifications to policy requirements for prevention direct services.

Findings: After reviewing the CMHSP services grid below, MSHN finds that each CMHSP meets the expectations to provide services either directly, contracted or through a single case agreement as outlined in the Medicaid Provider Manual and as required by the Network Adequacy Standards.

Future expansion: While noted capacity exists within each CMHSP area, the following CMHs are in the process of a Request for Proposal.

• TBHS: Community Living Supports (CLS), Speech-Language Pathology (SLP), Psychologist for Behavior Treatment Plans (BTP)

## Table 1: Mental Health Services Available in the MSHN Provider Network

	BABH	CEI	СМНСМ	GIHN	НВН	TRD	LifeWays	MCN	NCMH	SCCMHA	SHW	TBHS			
Applied Behavioral Analysis	х	x	x	x	х	x	Contract	x	х	х	х	х			
Assertive Community Treatment	х	x	x	x	х	x	Contract	x	х	х	х	x			
Assessment	Х	х	х	х	х	х	х	х	х	х	х	х			
Assistive Technology		Provided on a per request basis.													
Behavior Treatment Review	х	х	х	х	х	х	х	х	х	х	х	х			
Child Therapy	Х	x	Х	х	х	х	х	х	Х	Х	Х	х			
Child Therapeutic Foster Care			Grant		Contract		Contract								
Clubhouse Psychosocial Rehabilitation	х	x	x				x	х		x					
Community Living Supports	х	х	х	х	х	х	х	х	х	х	х	х			
Community Transition Services *Coordinating when MDHHS is providing	х	x	х	x	x	x	x	x	x	х	х	x			
Crisis Intervention	Х	х	х	х	х	х	х	х	х	х	х	х			
Crisis Residential Services	Х	x	х	x	х	х	х	х	х	х	х	х			
Drop-In Centers (Peer Operated)		x	х	х	х	x	х		х	х	х	х			
Enhanced Medical Equipment & Supplies	х	х	х	x	х	х	х	x	х	х	х	х			
Enhanced Pharmacy	Х	х	х	х	х	х	х	х	х	х	х	х			
Environmental Modifications					•	Per req	uest								
Family Support and Training	х	x	х	x	х	x	х	х	х	х	х	х			
Family Therapy	Х	х	х	х	х	х	х	х	х	х	х	х			
Fiscal Intermediary Services	х	x	x	x	x	x	x	x	х	х	х	х			
Goods & Services			I		Provid	led on a pe	r request bas	is.							
Health Services	х	х	х	x	х	х	x	x	х	х	х	х			
Home-Based Services	х	x	х	х	х	х	Contract	х	х	х	х	х			
Home-Based Serv. – Infant Mental Health	х	x	х	x	х	x	х	х	х	х	х	х			
Housing Assistance					Provid	led on a pe	r request bas	is.							
Individual and Group Therapy	х	x	x	x	х	Х	Х	Х	х	х	х	х			
Inpatient Psychiatric Hospital Admission	х	x	x	x	x	х	x	x	x	х	х	x			
Intensive Crisis Stabilization Services	х	x	х	x	х	х	x	x	x	х	х	х			
ICF Facility for IDD															

Medication												
Administration	X	x	Х	Х	Х	х	Х	Х	Х	Х	Х	Х
Medication Review	Х	Х	Х	х	Х	Х	х	х	х	х	х	х
Non-Family Training	Per request	х	х	х	Per request	х		х		х	х	х
Nursing Facility Mental Health Monitoring	х	х	х	х	х	х	х	x	х	х	х	х
Occupational Therapy	х	х	х	х	х	х	х	х	х	х	х	х
Out-of-Home Non-Voc Habilitation	х	х	х	х	х	х	х	х	Per request	х	х	х
Outpatient Partial Hospitalization Services	х	х	Contracted	х	х	х	х	x	х	х	х	х
Overnight Health and Safety Support	х	х	х	х	х	х	х	Contracted	х	х	х	x
Peer Specialist Services	х	х	х	х	х	х	х	х	х	х	х	х
Personal Care in Licensed Spec. Residential	х	х	Contracted	х	х	х	х	х	х	х	х	х
Personal Emergency Response	Per request	Per request	х	Per request	х	Per reque st						
Physical Therapy	х	Per request	х	х	х	Single case	х	Single case	х	х	Per request	х
Prevention Direct Service Models	х	x	х		х	х	х	х	х	х	x	х
Child Care Expulsion Prevention		х	х							х		
• School Success Program *Youth intervention Specialist			х								х	
<ul> <li>Infant</li> <li>Mental Health-</li> <li>Prevention</li> </ul>	х	х	х	х	х	х	х	х	х	х	х	х
Parent Education	х	х	х		х	х	х	х	х	х	х	х
Pre-Vocational Services	Х	х	Х	SCA	х	Х	х	х	Per request	х	х	х
Private Duty Nursing	х	х	х	SCA	х	х	х	х	Per request	х	х	х
Respite Care	х	х	х	х	х	х	x	x	X	х	х	х
Skill Building Assistance	х	х	х	х	х	х	х	х	х	х	х	х
Speech, Hearing and Language Therapy	х	х	х	x	х	х	х	x	x	х	х	x
Supports Coordination	х	х	х	х	х	х	х	х	х	х	х	х
Supported Employment	х	х	х	х	х	х	x	x	х	х	х	х
Targeted Case Management	х	х	х	х	х	х	x	x	х	х	х	х
Telemedicine	х	х	х	х	х	х	Х	x	х	х	х	х
Therapeutic Overnight Camp	SCA	Contract	Contract	SCA	Contract	Contract	Contract	SCA		х		Per reque st
Transportation	х	х	х	х	х	х	х	х	х	х	х	х
Treatment Planning	х	х	х	х	х	х	Х	х	х	х	х	х
Wraparound Services	х	х	х	х	х	х	х	х	х	х	х	х

## Specialty Services within MSHN

MSHN offers an appropriate array of specialty services provided by the CMHSPs. The following graphs illustrate the number of unique cases served from FY20-FY24 for each specialty service. The information was collected from encounters reported or directly reported figures by the CMHSPs. **Programs below** include an analysis where MDHHS has required a specific adequacy standard. For all others, the utilization trends will be combined as part of the analysis to determine adequacy.

## Assertive Community Treatment

Assertive Community Treatment (ACT) is a community-based approach to comprehensive assertive team treatment and support for adults with serious mental illness. It provides continuous team-based care 24 hours a day, 7 days a week. ACT is the most intensive non-residential service in the continuum of care within the service array of the public behavioral health system. MDHHS has established an adequacy standard for ACT programs (30,000:1 Medicaid Enrollee to Provider Ratio). MSHN's FY24 Ratio: 591,929 Total Medicaid Enrollees to 8 providers however, MSHN has 13 teams. In order to meet the requirement, MSHN would need to have a total of 20 teams in-region. Using Average enrollees per month of 424,977, MSHN's required FY24 Ratio would be 14 (424,977 / 30,000). As of March 2025, MSHN's Average Enrollees = 383,614, therefore, future planning wouldn't require any expansion as MSHN's current provider capacity of 8 with 13 teams would be sufficient. Four CMHSPs in the MSHN region do not directly provide ACT services; However, they have written agreements in place with other CMHSPs or other subcontractors that provide ACT services to ensure the availability of this evidence-based practice in each of their catchment areas. ACT is but one service that might meet the level of intensity required to address the recipient's care needs. It is often true that individuals who meet the eligibility criteria for ACT often choose other (non-ACT) services or combinations of services more suitable to their individual circumstances. MSHN concluded that as alternatives to ACT, combinations of services and supports that often parallel the services in the ACT service bundle, are available and routinely provided to recipients in the region, including at CMHSPs that do not currently have enrolled ACT Programs and at those that do. MSHN is satisfied that the arrangements in place at the CMHSPs that do not have enrolled ACT programs are adequate to ensure that if/when ACT services are desired by the recipient, they can and will be provided.

MSHN has experienced in parts of its region where, due to staffing shortages, the continued need for an exception to the ACT staffing model. Bay-Arenac Behavioral Health (BABH) and Tuscola Behavioral Health Systems (TBHS) worked with MSHN to ensure that MDHHS received the exceptions requests. BABH has had a master's level position vacant but posted for several months. TBHS will continue to work on improving their ACT staffing levels, which continued to be an issue throughout FY24, to come back into compliance with ACT requirements. Until that time, TBHS will provide enhanced-intensity services to its beneficiaries meeting the ACT criteria. BABH and TBHS continue to post for open positions.



#### Figure 4. Assertive Community Treatment

#### Case Management

For the purpose of the assessment, case management refers to supports coordination and targeted case management. These two services are combined in the following graph. Targeted case management helps with obtaining services and supports. Its focus is goal oriented and individualized. Supports coordination works with waiver beneficiaries in home and community-based settings.



#### Figure 5. Case Management

#### Clubhouse Psychosocial Rehabilitation Programs

A Clubhouse is a community-based program designed to support individuals living with mental illness. Participants work alongside staff to gain skills in employment, education, housing, community inclusion, wellness, community resources, advocacy, and recovery. Clubhouse Psychosocial Rehabilitation Program accreditation by the International Center for Clubhouse Development (ICCD) is required by MDHHS. Additionally, MDHHS has established an adequacy standard for Clubhouse programs (45,000:1 Medicaid Enrollee to Provider Ratio) which requires 7.3 clubhouse programs in the region, based on the number of *adult* enrollees. Currently, six CMHSPs have accredited clubhouse programs.

While clubhouse is offered by six of the twelve CMHSPs, one of the six operates a second clubhouse program for a total of seven (Central operates two) in the region. Therefore, **MSHN's FY24 Ratio: 328,455** Adult MH Medicaid Enrollees to 7 Providers. As of March 2025, MSHN's Average Adult MH Enrollees = 237,256 therefore, future planning would only require 5.3. Alternatively, ten of the twelve CMHSPs offer Drop-In Center activity with four CMHSPs offering both. For those CMHSPs without a clubhouse program (six) drop-in centers are offered.



Figure 6. Clubhouse Psychosocial Rehabilitation Programs

#### **Community Living Supports**

Community Living Supports (CLS) are designed to increase an individual's independence, productivity, promote inclusion and participation. These services can be provided in a person's home or in a community setting.



Figure 7. Community Living Supports

#### **Crisis Services: Crisis Intervention**

A service for the purpose of addressing problems/issues that may arise during treatment and could result in the beneficiary requiring a higher level of care if intervention is not provided.



#### Figure 8: Crisis Intervention

#### Crisis Services: Crisis Residential Services

Crisis residential services are intended to provide a short-term alternative to inpatient psychiatric services for beneficiaries experiencing an acute psychiatric crisis when clinically indicated. Services may only be used to avert an inpatient psychiatric admission, or to shorten the length of an inpatient stay. MDHHS has established an adequacy standard (16 adult beds per 500,000 total population and 8-12 pediatric beds per 500,000 total population). MSHN total population = 1,643,130 (2024 census), so the standard for MSHN is 53 adult beds and 26 pediatric beds (min 8 bed).

MSHN has an inventory of 16 contracted crisis residential providers, with a total of 88 adult beds and of those 18 beds are designated pediatric. As a result, MSHN considers its adult capacity to be compliant with the published standard but under the standard for pediatric beds.

MSHN collaborated with its partner CMHPs and a crisis residential provider to establish an additional adult Crisis Residential setting within the MSHN region, which was opened in June 2024. This added six crisis beds to the MSHN region. The provider, Healthy Transitions, is located in Alma, Michigan and is operating at 33-66% capacity and will be working to achieve stability in daily census.

Lastly, one of MSHN's CMHSPs (Bay-Arenac) completed development of a six-bed crisis residential setting. This facility was successfully licensed and approved to operate crisis residential services, opening in October 2024. CEI CMH has begun work on a crisis stabilization unit which is underway and will be developed throughout FY25.

Pediatric Crisis Residential Beds: The most significant deficit in the MSHN region is the absence of any inregion crisis residential beds for children and adolescents. Based on information provided through the Crisis Residential Network, this appears to be a statewide issue as there are only approximately six child crisis residential facilities in Michigan out of 20 total crisis residential facilities. In FY24, MSHN contracted with three Pediatric Crisis Residential Settings, including Beacon Crisis Residential Treatment Program at Sandhurst, Hope Network Safehaus, and Samuel's house. Each setting provides services to children and adolescents aged 5-17 SED primary and/or cooccurring. Beacon at Sandhurst services had been designed for children and youth with mental illness, or children with both a mental illness and another concomitant disorder, however, the primary reason for services was due to a mental illness. Beacon Sandhurst closed in early 2025, leading to the current regional deficit for adolescent/youth crisis residential services.



#### Figure 9: Crisis Residential Services

## Crisis Services: Intensive Crisis Stabilization Services (ICSS)

Intensive crisis stabilization services are structured treatment and support activities provided by a multidisciplinary team and designed to provide a short-term crisis alternative to inpatient psychiatric services. Services may be used to avert psychiatric admission or to shorten the length of an inpatient stay when clinically indicated. Children's ICSS are provided by a mobile intensive crisis stabilization team that are designed to promptly address a crisis situation to avert a psychiatric admission or other out of home placement or to maintain a child or youth in their home or present living arrangement who has recently returned from a psychiatric hospitalization or other out of home placement.

These services must be available to children or youth with serious emotional disturbance (SED) and/or intellectual/developmental disabilities (I/DD), including autism, or co-occurring SED and substance use disorder (SUD). Encounter data is not available (H2011 TJ, HB, HC and previously S9484). This warrants investigation to ensure accurate reporting.

However, the region's CMHSPs submit annual ICSS data to MSHN on the performance of the program. Since formal data collection began in 2021, total calls received, and total calls deployed increased each fiscal year. Deployments were up 11% in FY24 and have increased 103% since FY21. For deployed calls, the standards are one hour for urban areas and two hours for rural areas. **The MSHN region's mean percentage of meeting the deployment timeframes was 67% for FY24.** The analysis of the data showed that performance varied with CMHSPs contributing slight drops in performance with a few CMHSPs contributing more of a drop, resulting in a drop of 9% in timely deployments. The region's CMHSPs are now sharing quarterly data about timeliness of ICSS deployments to requests in urban and rural settings to continue addressing timeliness of deployments.

MDHHS does not currently have an established adequacy standard, however in FY24, MDHHS added required reporting of monthly average Full-Time Equivalents (FTEs) and number of teams as informational only. MSHN reported 58.7 monthly average FTE's and 21.5 response teams.



#### Figure 10: Intensive Crisis Stabilization Services

## **Enhanced Medical Equipment Supplies**

Enhanced medical equipment and supplies include devices, supplies, controls, or appliances that are not available under regular Medicaid coverage or through other insurances. All enhanced medical equipment and supplies must be specified in the plan of service and must enable the beneficiary to increase the person's abilities to perform activities of daily living; or to perceive, control, or communicate with the environment.



Figure 11: Enhanced Medical Equipment-Supplies

## Financial Management Services (FMS)/Fiscal Intermediary (FI)

A financial management service/fiscal intermediary is an organization or individual independent of the CMH system that assists employers to manage the self-directed budgets. The FI acts as the fiscal agent of the CMHSP for the purpose of assuring fiduciary accountability for the funds authorized to purchase specific services identified in the consumer's individual plan of service (IPOS) under a self-directed

arrangement. The self-directed services technical requirement (January 2022) and implementation guideline published January 2022 states that *each CMHSP is required to contract with an FMS provider.* Additionally, the PIHP must ensure there are two FMS providers within the region and ensure access to all impaneled FMS providers<sup>6</sup>. MSHN meets this requirement with each CMHSP having one or more contracts with a FMS provider and the region has a total of 4 FMS providers.



Figure 12: Fiscal Intermediary

#### Health Services: Medication Training

Medication Training and Support involves face-to-face contact with the person and/or the person's family or nonprofessional caregivers to monitor medication compliance, educate on medication and side effects.

Figure 13: Health Services: Medication Training



## Health Services: Nutrition

Nutrition services include the management and counseling for individuals on special diets for genetic metabolic disorders, prolonged illness, deficiency disorders or other complicated medical problems. Nutritional support through assessment and monitoring of the nutritional status and teaching related to the dietary regimen.

<sup>&</sup>lt;sup>6</sup> Source: MDHHS Self-Directed Services Technical Requirements and MDHHS Self-Direction Technical Requirement Implementation Guide



Figure 14: Health Services: Nutrition

#### Health Services: RN Services

Nursing services are covered on an intermittent basis. These services must be provided by a registered nurse (RN) or a licensed practical nurse (LPN) under the supervision of an RN.



Figure 15: Health Services: RN Services

#### **Homebased Services**

Homebased services provide assistance to children and their families with multiple service needs. The goals are to meet children's developmental needs, support families, reunite families and prevent out of home placement. MDHHS has an established adequacy standard (2,000:1 Medicaid Enrollee to Provider Ratio). Home-Based services were verified through provider enrollment information to ensure compliance with educational standards of licensure and FTE designations. MSHN complies with the published standard reporting 164.33 FTEs Homebased therapists and staff for FY24. MSHN's FY24 Ratio:

328,455 Total Children Medicaid Enrollees to 164.33, which just meets the required ratio of 164.23 FTEs. As of March 2025, MSHN's Average Children Enrollees = 146,358, therefore, future planning would only require 73.12 FTE's.

In April 2023, the CMHSPs underwent Home-Based program approvals through the MiCAL Customer Relations Management (CRM) system. Each CMH entered their information relative to the characteristics of their programs and MSHN reviewed these elements to ensure consistency with Home-Based program requirements. When complete, each online application was then shared with MDHHS for final review.

The MSHN partner CMHSPs have 13 Home-Based programs (LifeWays CMH operates two Home-Based programs), and of those 13, one (Montcalm) continues under provisional status. Provisional approval is given when a program is not fully meeting all Home-Based program standards, and they are given six months to implement corrective action to bring the program into compliance. MDHHS will then schedule a follow-up meeting to explore progress.

The Right Door (Ionia), LifeWays (New Direction), Montcalm, and Newaygo CMH each received provisional approval, affecting four total programs. Of these four CMHSPs, The Right Door (Ionia), LifeWays (New Direction), and Newaygo all came into compliance. The remaining CMHSP, Montcalm Care Network (Montcalm) remains under provisional status due to short-staffing situation, resulting in caseload ratios exceeding the acceptable standard of 12:1 (or 15:1 if there are families transitioning out of Home-Based services). They have also continued to institute a corrective action plan to ameliorate the deficit through case review and determining whether families are ready for program discharge, posting position availability at multiple sites and with universities, as well as enhanced loan forgiveness, competitive pay, staff support (I.e. culture of support), and internship program development.



## Figure 16: Homebased Services

## Homebased Services: Family Training Support

Family-focused services provided to family (natural or adoptive parents, spouse, children, siblings, relatives, foster family, in-laws, and other unpaid caregivers) of persons with serious mental illness, serious emotional disturbance, or developmental disability for the purpose of assisting the family in relating to and caring for a relative with one of these disabilities. The services target the family members who are caring for and/or living with an individual receiving mental health services.



#### Figure 17: Family Training Support

#### Homebased Services: Wraparound

Wraparound services for children and adolescents are highly individualized planning processes facilitated by specialized supports coordinators. MDHHS has an established adequacy standard (5,000:1 Enrollee to Provider Ratio). Wraparound services are verified through provider enrollment information to ensure compliance with educational standards of licensure and FTE designations. MSHN's FY24 Ratio: 328,455 Total Children Medicaid Enrollees to 46.8 FTEs, which DOES NOT meet the required 65.69 FTEs. FY24 Average Children Medicaid Enrollees ratio of 156,101, only requires 31.22 FTEs, indicating MSHN is in compliance with the average. As of March 2025, MSHN's Average Children Enrollees = 146,358, requiring only 29.27 FTEs to meet the standard, indicating continued compliance with the standard.



Figure 18: Wraparound

#### Inpatient Psychiatric - Local Psychiatric Hospital

Any community-based hospital that CMHSPs contract with to provide inpatient psychiatric services. Like other PIHPs in the state, MSHN continues to encounter challenges in gaining timely access to psychiatric inpatient and autism services which meet the needs of all clinical populations served.



Figure 19: Inpatient Psychiatric: Local Psychiatric Hospitalization

## Occupational or Physical Therapy

Occupational and habilitative services are services to help a person keep, learn, or improve skills and functioning for daily living.





## **Outpatient Partial Hospitalization**

Partial hospitalization is used when an individual does not meet the need for inpatient hospitalization but requires more than traditional outpatient mental health services. Partial hospitalization services may be used to treat an individual with a mental illness who requires intensive, highly coordinated, multi-modal ambulatory care with active psychiatric supervision. Services are provided more than six hours per day, five days per week. Partial hospitalization utilization went markedly up in 2019 due to the service becoming available to a number of MSHN CMHSPs; however, the increase was primarily attributed to two CMHSP participants utilizing this service. In 2023, increased usage is noted and is tied to a broader use by more of MSHN's CMHSPs. This has been influenced by new partial programs becoming available, using

partial as a means of diversion from inpatient hospitalization when appropriate, and a noted increase in marketing from the partial programs have all contributed to increased use of the service.



Figure 21: Outpatient Partial Hospitalization

## Peer Directed and Operated Support Services

Peer directed services for youth and adults with mental illness and intellectual/developmental disabilities. Peer run drop-in centers are also included.



Figure 22: Peer Directed and Operated Support Services

## Personal Care in Licensed Specialized Residential Setting

Services to assist an individual with performing their own personal daily activities. The following are allowable: food preparation, feeding/eating, toileting, bathing, grooming, dressing, transferring, assistance with self-administered medication.



Figure 23: Personal Care in Licensed Specialized Residential Setting

## **Prevention Services**

Services include school success, avoiding childcare expulsion, infant mental health, and parent education. There has been a continued decline in prevention services-direct model since the pandemic. The public mental health system can offer prevention services but there is no direction on how many or what types of services must be offered by the PIHPs. Additionally, some of these services are also identified in the Medicaid Provider Manual as "...a State Plan EPSDT service when delivered to children birth-21 years." In FY24, there was a greater emphasis on connecting youth and families to EPSDT services. The CMHSPs have focused on their specialty services especially due to staffing issues.





## Private Duty Nursing

Private Duty Nursing is defined as nursing services for beneficiaries who require more individual and continuous care, in contrast to part-time or intermittent care, than is available under the home health benefit.



#### Figure 25: Private Duty Nursing

## Psychiatric Evaluation and Medication

A comprehensive evaluation performed face-to-face by a psychiatrist, psychiatric mental health nurse practitioner, or appropriately trained clinical nurse specialist that investigates a beneficiary's clinical status, including the presenting problem; the history of the present illness; previous psychiatric, physical, and medication history; relevant personal and family history; personal strengths and assets; and a mental status examination.



#### Figure 26: Psychiatric Evaluation

### Respite

This includes daily respite care in out-of-home and in-home settings as well as therapeutic camping. MDHHS does not currently have an established adequacy standard, however in FY24, MDHHS added required reporting of monthly average FTEs for direct care workers and total number of facility-based provider beds as informational only. MSHN reported 217.63 monthly average respite FTEs and 9-12 facility-based respite bed count.



Figure 27: Respite

## Skill Building/Out-of-Home Non-Vocational Habilitation

Skill-building assists a beneficiary to increase his economic self-sufficiency and/or to engage in meaningful activities such as school, work, and/or volunteering. Since 2019, there has been a dramatic drop in use of skill building/out of home non-vocational habilitation services. This has been due to many different reasons, including HCBS Rule transition, pandemic effects (telehealth and staffing shortages), Medicaid changes relative to skill building being a time-limited service, shifts out of skill building due to medical necessity reviews and advancing to supported/integrated employment, and individual case reviews on whether services were in the community and the type of programming received.



Figure 28: Skill Building/Out of Home Non-Vocational Habilitation

## Speech and Language Therapy

Services include: Group therapy provided in a group of two to eight beneficiaries, articulation, language, and rhythm, swallowing dysfunction and/or oral function for feeding, voice therapy, speech, language or hearing therapy, speech reading/aural rehabilitation, esophageal speech training therapy, speech defect corrective therapy, fitting and testing of hearing aids or other communication devices.





## Supported Employment Services

Supported employment is the combination of ongoing support services and paid employment that enables an individual to work in the community.



Figure 30: Supported/Integrated Employment Services

## Transportation

Transportation is used to transport individuals to/from services other than daytime activity, skill building, clubhouse, supported employment, or community living activities. Transportation has been on the increase since the low point in 2021, principally affected by the pandemic. However, MSHN CMHSPs have been using transportation more. Explanations include where some providers separated transportation out from bundled rates, as well as improved fleet vehicle counts due to beneficiary surveys showing transportation to services as a major barrier to service access.



Figure 31: Transportation

#### **Treatment Planning**

Activities associated with developing an individual's plan of service. Also included is writing goals and objectives, measurement and monitoring goals and attending person centered planning meetings. There

has been a progressive decrease in the use of the treatment planning code. The MDHHS EDIT group has clarified use of this code and how reporting has changed and staff often use other codes as required. This has been connected to the use of other codes, such as the T1017 (case management) or home-based, etc. It appears through this transition of code use, the treatment planning code has experienced a drop as services like case management and home-based have increased.



Figure 32: Treatment Planning

#### Parent Support Partners

The Parent Support Partner (PSP) Medicaid service is an intervention-based approach to support families whose children receive services through a community mental health service provider.

The purpose of the Parent Support Partner Project or service is to increase family involvement and engagement within the mental health treatment process and to equip parents with the skills necessary to address the challenges of raising a youth with special needs thus improving outcomes for youth with SED, serious emotional disturbance or intellectual/developmental or I/DD, involved with the public mental health system. MDHHS does not currently have an established adequacy standard, however in FY24, MDHHS added required reporting of monthly average FTEs as informational only. MSHN reported 15.2 monthly average parent support partner FTEs.





#### Youth Peer Services

The Youth Peer Support Medicaid Service is designed to support youth with a serious emotional disturbance through shared activities and interventions, supporting youth empowerment, assisting youth in developing skills to improve their overall functioning and quality of life, and, working collaboratively with others involved in delivering the youth's care. MDHHS does not currently have an established adequacy standard, however in FY24, MDHHS added required reporting of monthly average FTEs as informational only. MSHN reported 5.6 monthly average youth peer supports FTEs.



#### Figure 34: Youth Peer Services

## Single Case Agreements

During FY24, the CMHSPs contracted out via single case agreements approximately for 211 services down from 526 services in FY23, with the majority of SCA's (60%) for inpatient services. MSHN utilizes the analysis of SCA's to determine adequacy capacity within region. As noted above under crisis services, MSHN is expanding its capacity to address areas of need. There has been a large increase in use of SCAs for inpatient due to hospitals demanding them and refusing to accept the non-contract rate. These are established where there is no existing contract. Another significant contributor to an increase in SCAs includes local hospitals denying admissions requests and the CMHSPs responding by looking to other, further away facilities to ensure proper care availability is covered. There were several meetings scheduled with hospitals to establish contracts which has demonstrated a decrease in the use of SCAs for inpatient in FY24.

Table 2:

#### Single Case Agreements for FY24

Inpatient	127	60%
Crisis Residential	5	2%
Partial Hosp	15	7%
Other	64	30%
Total	211	100%

## Evidence Based Practices – Mental Health

Each CMHSP Participant provides selected specialty services or treatments based upon evidence-based practice models they have adopted in accordance with local needs. Table 3 lists many evidence-based (or best) practices currently offered by CMHSP participants in the region. CMHSPs continue to implement Evidence Based Practices (EBPs).

	Рор.	BABH	CEI	СМНСМ	GIHN	нвн	TRD	LCMHA	MCN	NCMH	SCCMHA	SHW	TBHS
Alternative for Families CBT	Families in Danger of Physical Violence										х		
Applied Behavioral Analysis	I/DD-Autism	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Assertive Community Treatment	MIA	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Auricular Acupuncture (NADA Protocol)	Dual SUD/MIA				Х						Х		
Brief Behavior Activation Therapy	Adults w Depression			Х									
Brief Strategic Family Therapy	Families			Х	х								
Clubhouse	MIA	Х	Х	Х				Х	Х		Х		
Child Parent Psycho Therapy	Young Children	Х	Х	Х				Х	Х		Х		
Cognitive Behavioral Therapy	All	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
DASH (Dietary Approaches to Stop Hypertension) Diet	MIA		Х						Х		Х		
Dialectical Behavioral Therapy	MIA	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Eye Movement Desensitization	PTSD	Х	Х		Х		Х	Х	Х	Х	Х	Х	Х
Family Psychoeducation	Families	Х	Х	Х	Х	Х	Х	Х	Х		Х	Х	Х
Infant Mental Health	Parents	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Integrated Dual-Diagnosed Treatment	Dual SUD/MIA	Х	Х	Х		Х	Х	Х	Х	Х	Х		Х
Mobile Urgent Treatment Team	Families	Х	Х	Х	Х	Х	Х		Х		Х	Х	Х
Motivational Interviewing	All	Х	Х	Х	Х	Х	Х	х	Х	Х	Х	Х	Х
Multi-Systemic Therapy	Juvenile offenders			Х				Х					
Nurturing Parenting Program	Parents			Х									
Parent-Child Interaction Therapy	Parents		Х	Х					Х				
Parent Mgt Training – Oregon Model	Parents	Х	Х	Х	Х	Х	Х				Х		Х
Parent Support Partners	Parent		Х	Х	Х		Х	Х		Х	Х	Х	Х
Parenting Through Change	Parents	Х	Х	Х	Х		Х		Х		Х	Х	Х
Parenting Through Change-R	Parents		Х								Х		Х
Parenting Wisely	Parents							Х					

Table 3: Evidence Based Practices Utilized by CMHSP Participants in the MSHN Region

Parenting with Love and Limits	Parents	Х											
Peer Mentors	I/DD	Х	Х									Х	
Peer Support Specialists	MIA	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Picture Exchange Communication System	I/DD-Autism	Х					Х				Х		Х
Positive Living Supports	I/DD	Х	Х		Х	Х							
Prolonged Exposure Therapy	Adults w PTSD	Х		Х	Х	Х			Х			Х	
Resource Parent Trauma Training	Parents										Х	Х	
Schema-Focused Therapy	Couples												
Seeking Safety Trauma Group	SUD & PTSD	Х	Х	Х			Х		Х		Х		Х
Self-Management and Recovery Training	MIA, SUD	Х											
SOGI Safe	All										Х		
Supported Employment	Adults	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Transition Independence Process Model (TIP)							Х						
Trauma Focused CBT	Children	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Trauma Recovery Empowerment Model	Adults			Х	Х						Х		
Whole Health Action Management	Adults		Х	Х	Х				Х	Х	х		
Wellness Recovery Action Planning	Adults	Х	Х	Х	Х			Х	Х		Х		
Wraparound	SED Families	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х

## Autism Services (EPSDT)

Michigan Medicaid Autism services provides children from birth to 21 years of age who have a medical diagnosis of Autism Spectrum Disorder (ASD) with Applied Behavioral Analysis (ABA) services. Services are contracted or directly delivered by the CMHSP Participants as shown in Table 4.

Table 4: Autism Services Available in the MSHN Provider Network

	BABH	CEI	СМНС М	GIHN	HBH	TRD	LCMH A	MCN	NCMH	SCCM HA	SHW	TBHS
Screening Referral	Performed by pediatrician or family physician as an											
	Early and Periodic Screening, Diagnosis and Treatment (EPSDT) Service											
Comprehensive Diagnostic Evaluation	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Determination of Eligibility	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Behavioral Assessment	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Behavioral Intervention	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
Behavioral Observation and Direction	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х

MDHHS expanded eligibility for Autism services to age 21 effective January 2016. Since the MSHN region had encountered difficulties previously in meeting the existing demand for services by children aged 18 months through 5 years, there was concern across the region's CMHSP Participants regarding the adequacy of the network's capacity to absorb such a marked increase in demand for these specialized services with limited qualified professionals in local job markets. MSHN and its CMHSP Participants have been successful in increasing BHT/ABA provider capacity. Table 5 shows the growth in volumes for Behavioral Health Treatment (BHT)/Applied Behavioral Analysis (ABA) services as demand has notably

risen for these Medicaid services. As the region continues to work to increase network capacity to address current growth and needs for autism services, there are significant threats to availability of qualified providers of autism services for FY25. Those threats include: Ending of Qualified Behavioral Health Professional (QBHP) allowance 9.30.2025, emphasis on use of Board Certified Behavior Analysts (BCBAs) for writing of behavior treatment plans for all individuals served, proposal to include and allow for Medicaid Autism Services to be provided within the identified school day, and advocacy for removal of the age cap of 21 for autism services.

	FY20		FY21		FY22		FY23		FY24	
	ASD diagnosis	Enrolled in the BHT Benefit	ASD diagnosis	Receiving Autism Services						
BABH	248	108	290	135	379	146	444	199	515	204
CEI	714	365	862	423	958	444	1,088	471	1,169	510
CMHCM	578	190	685	273	792	336	851	382	915	416
GIHN	122	64	131	67	146	64	151	71	175	71
НВН	47	8	57	14	88	20	100	14	88	15
LCMHA	535	242	604	274	615	252	669	288	718	348
MCN	194	79	239	89	308	111	369	151	394	87
NCMH	97	14	119	14	137	12	132	19	145	27
SCCMHA	566	203	667	239	850	269	862	311	930	311
SHW	122	31	158	57	201	66	222	84	197	97
TBHS	97	37	118	52	157	33	148	58	237	59
TRD	124	30	145	26	170	59	198	37	160	52
MSHN	3,444	1371	4075	1663	4801	1812	5,234	2,085	5,643	2197

Table 5: Individuals Served by CMHSPs with Autism Spectrum Disorders and ABA Service Utilization

#### **ABA Behavior Identification**

Behavior identification assessment by a qualified provider face to face with the individual and caregiver(s); includes interpretation of results and development of the behavioral plan of care. In 2019, there were additional ABA codes added, so the ABA Behavioral Follow-Up Assessment began to be billed, likely reducing the number of ABA Behavioral Identification Assessment codes.



Figure 35: ABA Behavior Identification

## **Comprehensive Diagnostic Evaluations**

Services include non-medical assessments, psychological testing, and mental health assessments by non-physicians.



#### Figure 36: ABA Other Services

## Substance Use Disorder Services

Table 11 on page 37 shows the array of services for treatment of substance use disorders and which services are delivered by SUD Providers under the auspices of their contracts with MSHN. MDHHS enrolls providers based upon the intensity of services offered. The intensities correspond to the frequency and duration of services established by the American Society of Addiction Medicine (ASAM) levels of care, as shown below.



**Level 0.5: Early Intervention.** Professional services for early intervention constitutes a service for specific individuals who, for a known reason, are at risk of developing substance-related problems or for those for whom there is not yet sufficient information to document a substance use disorder.

**Level I: Outpatient Treatment.** Level I encompasses organized, non-residential services, which may be delivered in a wide variety of settings.

Level II: Intensive Outpatient Treatment/Partial Hospitalization. Level II is an organized outpatient service that delivers treatment services during the day, before or after work or school, in the evening or on weekends.

**Level III: Residential/Inpatient Treatment.** Level III encompasses organized services staffed by designated addiction treatment and mental health personnel who provide a planned regimen of care in a 24hour live- in- setting.

**Level IV: Medically Managed Intensive Inpatient Treatment.** Level IV programs provide a planned regimen of 24-hour medically directed evaluation, care and treatment of mental and substance-related disorders in an acute care inpatient setting.
# ASAM Level of Care Analysis

## Adolescent ASAM Level Detail: 00-17 years-of-age at time of service

## Unduplicated count of adolescents served by ASAM Level

**Table 6:** This displays the unduplicated number of adolescents (00-17) that were served at each ASAM level of care. Note that an individual may be counted in each ASAM level of care within the same fiscal year. Also note that the ASAM levels displayed are the only ASAM levels that services were provided for in the displayed fiscal year, if another ASAM level service was provided it would be displayed; no ASAM levels were excluded from the report, therefore all levels are reported. The displayed ASAM levels do not mean that other ASAM levels are not available to the adolescent population.

Fiscal Year	ASAM Level	Unduplicated Individuals
2021	1.0 Outpatient	37
2021	3.5 Clinically-Managed High Intensity Residential	23
2022	1.0 Outpatient	25
2022	3.5 Clinically-Managed High Intensity Residential	14
2023	1.0 Outpatient	48
2023	3.5 Clinically-Managed High Intensity Residential	11
2024	1.0 Outpatient	77
2024	3.5 Clinically-Managed High Intensity Residential	13

Table 6: Data source – MSHN Encounters; REMI backup ASAM tables

#### Unduplicated Count of adolescents served

**Table 7:** This displays the unduplicated number of adolescents (00-17) that were served within each fiscal year. This was calculated by looking at the distinct count of case numbers for individuals under the age of 18 at the time of service that received a service within the respective fiscal year.

Fiscal Year	Unduplicated Individuals
2021	50
2022	34
2023	59
2024	88

 Table 7: Data source – MSHN Encounters

**Findings:** There were no Single Case Agreements (SCA) for an individual under the age of 18 for MSHN during the 2021 - 2024 fiscal years (Data source: Provider Network – Contracts). Though MSHN did not receive any SCA requests for adolescent services, we recognize that several of the counties in the region do not have a provider with services designated for the adolescent population. Per the MDHHS NAA response (November 2022), MSHN is in need of adding the adolescent ASAM levels of care for residential 3.1 and 3.7, as well as 3.2 withdrawal management, to be in compliance. At present, these adolescent ASAM levels of care do not exist within the State of Michigan with existing SUD treatment providers. This is an area that has been discussed with MDHHS-Substance Use, Gambling and Epidemiology (SUGE) and the SUD Directors workgroup. A primary challenge to supporting the adolescent services across the State has been the low level of utilization by this population, which does not translate to sustainability for providers who support the programs. MSHN supported a Request for Proposal (RFP) to add/expand adolescent SUD services across the region in FY24. The RFP included the ASAM LOC's for residential (3.1 and 3.7), withdrawal management (3.2), and outpatient (0.5, 1.0, 2.1). MSHN was successful in identifying one provider to support expanded SUD outpatient services in 7 additional counties.

As an additional note, the area of SUD early intervention services (ASAM 0.5 LOC) is also supported via the regional SUD prevention provider network with a variety of evidence-based curriculums that are provided to schools and communities across the region. The number of adolescents supported with this type of intervention is harder to discern as the Michigan Prevention Data System (MPDS) system is utilized to track this data. In FY24, the MSHN SUD prevention providers supported approximately **8,360** activities in the MSHN region directed toward youth and adolescents ages 0-17 years.

County		Outpa	atient			Resid	lential		Withdra	wal Mgt.
	0.5	1.0	2.1	2.5	3.1	3.3	3.5	3.7	3.2	3.7
Arenac										
Вау	х	X*								
Clare		X*								
Clinton		х								
Eaton		X*	х							
Gladwin		X*								
Gratiot										
Hillsdale										
Huron	х	X*								
Ingham		Χ*								
Ionia		х								
Isabella		X*								
Jackson	х	х	х							
Mecosta										
Midland		X*								
Montcalm		X*	х							
Newaygo	х	х								
Osceola										
Saginaw	х	Χ*								

Table 8: Substance Use Disorder Services Available in the MSHN Provider Network - Adolescents

Shiawassee		Х*						
Tuscola	Х	Х	Х					
Out of Network	х	Χ*	х	Х	Х	х		
*OP Program	offer MAT (S	uboxone/Vivi	trol)					

## Adult ASAM Level Detail: 18+ years-of-age at time of service

#### Unduplicated count of adults served by ASAM Level

**Table 9:** This displays the unduplicated number of adults (18+) that were served at each ASAM level. Note that an individual may be counted in each ASAM level within the same fiscal year. Also note that the ASAM levels displayed are the only ASAM levels that services were provided for in the displayed fiscal year, if another ASAM level service was provided it would be displayed; no ASAM levels were excluded from the report.

ASAM Level		Unduplicate	d Individuals	
ASAM Level	FY 2021	FY 2022	FY 2023	FY 2024
1.0 Outpatient	4375	3926	3908	2763
1.0 Outpatient: Medication Assisted Treatment	3737	3505	3301	2816
2.1 Intensive Outpatient	434	408	469	331
2.5 Partial Hospitalization	43	33	50	36
3.1 Clinically-Managed Low Intensity Residential	573	598	611	479
3.2 Clinically-Managed Withdrawal Management	51	50	64	57
3.3 Clinically-Managed Population Specific	7	3	2	2
3.5 Clinically-Managed High Intensity Residential	2535	2442	2617	2029
3.7 Medically-Monitored Residential	29	24	17	11
3.7 Medically-Monitored Withdrawal Management	167	149	175	133

Table 9: Data source – MSHN Encounters; REMI backup ASAM tables

#### Adult Single Case Agreements by Fiscal Year

For SUD provider network services, a total of 95 single case agreements (SCA's) were utilized in FY23 and 39 SCA's for FY24.

## Table 10:

Fiscal Year	Count of SCA's
2021	8
2022	21
2023	95
2024	39

The breakdown by level of care consists of:

# <u>FY22</u>

1.0: 21

**Findings:** Based on the number of single case agreements (SCA's) in FY22 for 1.0 Outpatient Services, MSHN continued the efforts to expand outpatient capacity within the region as noted in the FY22 Follow up on Recommendations and Updates - 1a.

# <u>FY23</u>

1.0: 89 (Bear River)

3.5: 6 (Ascension Eastwood)

**Findings:** During FY23, MSHN observed an increase in requests for individuals to continue treatment at Bear River Health for services like ASAM 1.0 LOC, that MSHN did not previously contract for with this provider. MSHN has sufficient network adequacy for ASAM 1.0 LOC services within its geographic region as demonstrated by previous time and distance standards study outcomes, so therefore did not support this level of care in the majority of out of region providers. With the occurrence of the increased number of people in services requesting this level of care at Bear River, MSHN has worked with Bear River to expand their contracted services to support ASAM 1.0 LOC options for individuals who wish to relocate and support their pathway to recovery in that local area.

# <u>FY24</u>

1.0: 20 (Bear River)

- 3.7 & 3.5: 4 (Ascension Eastwood)
- 3.1 & 3.5: 2 (Indiana Center for Recovery)
- 1.0: 13 (Sunrise Centre)

**Findings:** During FY24, MSHN observed a decrease in requests for individuals to receive ASAM 1.0 LOC services with Bear River Health. MSHN has sufficient network adequacy for ASAM 1.0 LOC services within its geographic region and worked with Bear River Health on discharge planning practices to ensure that individuals were connected to appropriate services in their home communities upon discharge from Bear River Health residential programs. MSHN observed an increase in requests for individuals to receive ASAM 1.0 LOC services with Sunrise Center. MSHN worked with Sunrise Centre to complete single case agreements for those individuals that requested to relocate to the Alpena area upon completion of residential treatment with Sunrise Centre.

# Service Location:

The association of provider sites/services with levels of care will provide a framework for MSHN to understand the range of service options available across the region as it continues to expand its network and ensure access to all levels of care. Substance use disorder covered services must generally be provided at state licensed sites. Licensed providers may provide some activities, including outreach, in community (off-site) settings, and via telehealth.

County		Outpa	atient			Resid	ential		Withdra	wal Mgt.	ОТР	Women's Specialty Services	Recover y Housing	CCBHC - DCO	SUD - Health Home
	0.5	1.0	2.1	2.5	3.1	3.3	3.5	3.7	3.2	3.7	Level 1	D or E	III or IV	1.0	
Arenac	Х	Х*													
Bay	Х	Х*	Х									D & E			х
Clare	Х	Х													
Clinton		Х												Х	
Eaton	Х	Х*	Х									D		Х	
Gladwin	Х	Х*													
Gratiot		х													
Hillsdale		Х*					х					D		х	
Huron	х	Х*													
Ingham	х	Х*	Х		Х		х		х	Х	х	E	х	х	х
Ionia		Х*										D		X*	
Isabella	Х	Х*	Х								Х				х
Jackson	х	Х*	Х				х			Х	х	E		х	х
Mecosta	х	Х													
Midland	х	Х*					х						х		
Montcal m		Х*	х									D	Х		
Newayg o	х	Х*	Х									D			
Osceola															
Saginaw	Х	Х*	Х		Х		Х		х	Х	Х	D & E	Х	Х	х
Shiawas see		Х*										E			
Tuscola	х	Х*	Х									D			
Out of Network	х	Х*	х	х	х	х	х	х	х	х	х	D	х		х
*OP Prog	ram offe	r MAT (Si	uboxone,	/Vivitrol)	D = Des	signated	WSS Pro	gram E	= Enhanc	ed WSS F	rogram				

Table 11: Substance Use Disorder Services Available in the MSHN Provider Network - Adults

Medicaid-covered services and supports must be provided, based on medical necessity, to eligible beneficiaries who reside in the region and request services. The Substance Use Disorder services below are authorized through MSHN. Much of the MSHN region is covered relative to the availability of outpatient services that often includes Medication for Opioid Use Disorder (MOUD), formerly referred to as Medication Assisted Treatment or MAT. However, the region continues to expand capacity as distance can be a barrier for consumers in need of services.

Though the opioid overdose epidemic saw declines in overdose rates for White residents of Region 5 in 2023, the death rates for Black men and Native Americans are rising. MSHN's attention to regional capacity persists, therefore, in providing broad access to withdrawal management services, Medication for Opioid Use Disorder (MOUD) including buprenorphine and naltrexone, and MOUD's associated

outpatient treatment and recovery supports. It should be noted that Substance Abuse and Mental Health Services Administration (SAMHSA)'s 42 Code of Federal Regulation (CFR) Part 8 Final Rule in 2024 requires a medication-first approach in which MOUD medications should <u>not</u> be contingent on negative drug screens or engagement in counseling. MSHN is working with its MOUD treatment providers to fully adopt these SAMHSA medications-first principles.

In some categories below, we saw a decline in penetration rates for SUD services across different levels of care which is likely related to the impact of the pandemic. First, the pandemic precipitated more closures of SUD treatment sites than at any time in MSHN's history. This was despite financial stabilization and other supports MSHN offered to keep prevention, treatment, and recovery providers afloat. In most cases, these supports sustained our network, but some providers withdrew from our provider network or closed entirely. Second, even those providers who stayed open have established procedures and reduced their capacity to accommodate social distancing which may not have fully returned to pre-pandemic levels and as COVID resurges along with RSV, Norovirus and other infectious diseases, maintaining safe distancing is likely a good safety measure. Third, existing providers have faced an ongoing struggle to attract, hire, and retain staff at all levels of support. The struggles with staff turnover and workforce deficits were a challenge prior to the pandemic but have escalated since the pandemic with providers communicating staff shortages and protracted searches to find and hire qualified candidates. Lastly, the pandemic disproportionately impacted people of color who already had longstanding mistrust of the medical system. These likely were exacerbated in the wake of disinformation campaigns about vaccines, safe distancing practices, and other evidence-based recommendations. Indeed, overdose death rates have risen most steeply in communities of color in recent years in Region 5, Michigan and the U.S. We've not seen a concomitant association of engagement in SUD services among people of color.

The MSHN region has also seen an expansion of SUD services with its CMHSP partners participating in Certified Community Behavioral Health Clinic (CCBHC) supports and providing individuals with mild to moderate needs with SUD outpatient services. Therefore, a portion of the reduction within SUD service reporting may have transferred to reporting within the CMHSP encounters.

## SUD Assessment

Assessment includes an evaluation by a qualified practitioner that investigates clinical status including: presenting problem, history of presenting illness, previous medication history, relevant personal and family history, personal strengths and assets, and mental status examination purposes of determining eligibility for specialty services and supports, and the treatment needs of the beneficiary. The MSHN region saw a continued decline in assessments in FY24 for a variety of reasons. First, in FY23, the PIHPs received guidance from MDHHS that a person in services is only eligible for up to 4 assessments per year. With this guidance, the PIHPs, including MSHN, looked for ways to increase provider collaboration by sharing completed assessments from provider to provider, or utilizing an assessment update, where appropriate, instead of another full biopsychosocial assessment. . This initiative would save the person from having multiple assessments in a short period of time when navigating the SUD provider system on their pathway to recovery. So, while it looks like the number of assessments decreased significantly in the past year, a portion of this decrease was purposeful in how the provider system is approaching collaboration within the provider network by assessment-sharing (with the individuals' served consent). It is also representative of providers updating assessments for people who have left services and returned in short periods of time and updating an assessment versus having a new full assessment. In these instances, the provider has been guided to support the update assessment process with a therapy code (i.e., 908XX) versus the H0001 by MDHHS. An additional factor in reduced assessments is due to provider staff shortages. Many providers have staffing deficits that have not rebounded to pre-pandemic levels which limits those providers' ability to support the same range of services.



#### Figure 37: SUD Assessment

# SUD Medication for Opioid Use Disorder (MOUD)

MOUD is the standard of care for individuals living with an Opioid Use Disorder and has been demonstrated to decrease overdose deaths and to increase individuals' likelihood of recovery. The Federal Drug Administration (FDA) has approved three medications for this purpose: methadone, buprenorphine (brand name Suboxone), and naltrexone (brand name Vivitrol). Buprenorphine and naltrexone can be prescribed by licensed medical professionals in hospitals, Federally Qualified Health Centers (FQHCs) primary care and/or other healthcare settings. These Office-Based Opioid Treatment (OBOT) settings may or may not be attached to broader SUD outpatient treatment services. Methadone, on the other hand, can only be delivered through licensed Opioid Treatment Providers (OTPs) that are highly regulated by the Drug Enforcement Administration (DEA) and SAMHSA under 42 CFR Part 8.11. Many OTPs also prescribe buprenorphine and naltrexone, but they are primarily focused on the delivery of methadone which requires daily dosing. Determination of which medication is appropriate for each patient should be individualized and guided by medical necessity.



#### Figure 38: SUD Methadone

## SUD MOUD Regional Capacity (OTPs & OBOTs)

MSHN region has seen a decline in individuals seeking methadone services in the last 5 years. This can be attributed to factors like increased isolation during and since the pandemic, mistrust of the medical

system and the burden on work and transportation associated with daily dosing. While methadone treatment has declined, the MSHN region has expanded its MAT options with OBOT providers over that same period of time. At present, Region 5 has 25 locations that support MOUD with SUD outpatient services. For OTPs that dispense methadone, MDHHS has an established adequacy standard of 35,000:1 Medicaid Enrollee to Provider ratio. MSHN currently contracts with five OTPs in the region that meet this definition. MSHN has significantly expanded the availability of Medication for Opioid Use Disorder (MOUD) providers in the region, and currently contracts with twenty-five (25) MOUD provider locations and as indicated, five (5) SAMHSA certified OTPs. In addition, MSHN contracts with four (4) MOUD providers out of its geographic region for services to in-region residents. MSHN has an additional 16 contracted OBOT provider locations in region that have physicians who can prescribe naltrexone and/or buprenorphine. MSHN's Ratio: 591,929 Total Medicaid Enrollees to 21 providers, which is just slightly over the required 20 providers.

# **SUD Outpatient**

Outpatient treatment is a non-residential treatment service that can take place in an office-based location or a community-based location with appropriately educated/trained/licensed clinical professionals who are educated/trained in providing alcohol and other drug (AOD) treatment... Individual, family, and group therapy, case management, peer supports, and monitoring services may be provided individually or in combination. While the MSHN region shows a continued decrease in outpatient service engagement for FY24, this was also a time period when CMHSPs expanded to support CCBHC and also had contractual Designated Collaborative Organization (DCO) arrangements to support SUD outpatient services in their counties. This was the case for CEI – CMH (supports Clinton, Eaton, and Ingham counties), Lifeways (Jackson and Hillsdale counties), The Right Door (Ionia County), and Saginaw Community Mental Health (Saginaw County).

MSHN performed data analysis to determine if the occurrence of outpatient SUD decreases may be attributed to individuals seeking or obtaining SUD outpatient services through a CCBHC. The data analysis revealed that 1,383 unique individuals received an outpatient SUD service though a CCBHC (or CCBHC DCO provider) during FY24. This amounts to a combined total of 6,111 unique individuals receiving an outpatient SUD service in FY24 compared to 5,399 unique individuals in FY23, amounting to an 11.7% increase from FY23 to FY24.

The ongoing staffing crisis also greatly impacted outpatient providers with being able to recruit, hire, and retain sufficient staffing. Many providers had to limit their admissions to their existing capacity until additional staff could be hired, sometimes with long/extended time periods trying to recruit and hire qualified and competent clinicians.



#### Figure 39: SUD Outpatient

# SUD New and Established Patient Evaluation and Management

This includes patient evaluation and medication management by a physician (MD or DO), licensed physician's assistant, or nurse practitioner under their scope of practice.



Figure 40: SUD Patient Evaluation and Management

# SUD Peer Services/Recovery Supports

Peer Recovery Supports (PRS) are non-clinical services that assist individuals and families to recover from substance use disorders and to maintain their recovery after treatment. They include social support, linkage to, and coordination among, allied service providers, and a full range of human services that facilitate recovery and wellness contributing to an improved quality of life. These services can be flexibly staged and may be provided prior to, during, and after treatment. PRS may be provided in conjunction with treatment, or as separate and distinct services, to individuals and families who desire and need them. MSHN supports the SUD network by providing training funds, with over 200 individuals trained to serve as Peer Recovery Coaches, and three Community Recovery Organizations which are a vital part of MSHN's frontline services.





# SUD Residential Services

Residential Treatment is defined as intensive therapeutic service which includes overnight stay (24-hour setting) and planned therapeutic, rehabilitative, or didactic counseling to address cognitive and behavioral impairments for the purpose of enabling the beneficiary to participate and benefit from more intensive treatment. The length of stay varies based upon the client's individualized needs.



#### Figure 42: SUD Residential Services

## SUD Withdrawal Management

Withdrawal management services provide safe withdrawal from the drug(s) of dependence and consists of three components: evaluation, stabilization, and fostering client readiness for entry into continued treatment. Treatment generally takes place in a residential setting – clinically managed or medically managed.



#### Figure 43: SUD Withdrawal Management

# **Evidenced Based Practices - SUD**

SUD Providers also utilize evidence-based practices in the context of prevention, treatment, and recovery models. Recovery focused approaches are prevalent, and some providers employ staff trained in motivational interviewing, integrated dual-diagnosis treatment, trauma-informed and other techniques commonly employed by CMHSP's. Table 12 lists evidence-based practices employed by various SUD Providers in the MSHN region:

Table 12: Evidence Based Practices Utilized by SUD Providers in the MSHN Region

\*T = Treatment; P = Prevention, R = Recovery & Community Recovery

Focus	Evidenced Based Practices	Focus	Evidenced Based Practices
R	24/7 Dads	Т	Nurturing Fathers
Р	Above The Influence	Р	Nurturing Parenting
Р	Active Parenting	Р	PALS- Peer Assisted Leaders
Т	Acupuncture	Р	Photo Voice
Т	Adolescent Community Reinforcement Approach	Р	Positive Action
Р	Alcohol and Tobacco Vendor Education	Р	Prescription Disposal/Drug Drop Off Boxes
R	Alcoholics Anonymous	Р	Prevention PLUS Wellness
Т	Alternative Routes	Р	Prime for Life
P/T	Anger Management	Р	Program to Encourage Active, Rewarding Lives (PEARL)
T	Art Therapy	Т	Progressive Exposure Therapy
Р	Be A Star	Р	Project Alert
Т	Beyond Trauma	P/T	Project ASSERT
Р	Big Brothers Big Sisters	Р	Project Success
Р	Botvin LifeSkills	Р	Project Toward No Drug Abuse
Р	Breakout	Р	QPR Gatekeeper Training for Suicide Prevention
Р	Bully Proof	Р	Quick Response Team (QRT)
Р	Catch My Breath	Р	Retailer/Server Education (TIPS)
R	CCAR Peer Recovery Training	Р	Safer Smarter Teens
Т	Cognitive Behavioral Therapy (CBT)	Р	Sanford Harmony SEL
R	Community-Based Support Group	R/T	Screening, Brief Intervention, Referral to Treatment
T/R	Contingency Management (CM)	T/R	Seeking Safety
Т	Correctional Therapeutic Community for SUD	R/T	Self-Management and Recovery Training (SMART)
Р	Cross Age Mentoring Program	Р	SMART Leaders/SMART Moves
Т	Dialectical Behavior Therapy (DBT)	R	SMART Recovery
Т	Eye Movement Desensitization and Re- Processing (EMDR)	Т	Solution Focused Brief Therapy (SFBT)
Т	Family Psychoeducation	Р	SPORTPLUS Wellness
Т	Feedback Informed Treatment	Р	Step Bullying Prevention

Т	Functional Family Therapy	Р	STEP-Teen
Т	Helping Women Recover/Helping Men Recover	P/T	Strengthening Families
Р	Interactive Journaling	Р	Student Assistance Programs
Р	INDEPTH	Р	Synar Compliance Checks
Р	In-School Probation: Early Intervention	Ρ	Systematic Training for Effective Parenting (STEP)
Р	It's All About Being A Teen	Р	Teen Court
Р	JUMP	Р	Teen Intervene
Р	Letting Go of Anger	Т	Thinking for a Change
т	Living in Balance	Р	This Is Not About Drugs
Т	MATRIX Model	Т	Tobacco Cessation
Т	Medication Assisted Treatment (MAT)	Р	Too Good for Drugs
Р	Michigan Model for Health	Р	Too Good for Violence
Т	Mindfulness	Р	Total Trek Quest
T/R	Modified Therapeutic Community (MTC)	Т	Trauma Informed CBT
T/R	Moral Recognition Therapy	Т	Trauma-Focused Yoga
Р	MOST Social Norming Campaign	Т	TREM
Т	Motivational Enhancement Therapy (MET)	Ρ	Wellness Initiative for Senior Education (WISE)
T/R	Motivational Interviewing	Р	Wise Owl
Т	M-TREM	Р	Youth Empowerment Program
R	Narcotics Anonymous	Р	What's Good About Anger
Т	Narrative Therapy	Р	NOT on Tobacco

# Numbers and types of providers (training, experience, and specialization)

The adequacy of the numbers and types of providers (in terms of training, experience, and specialization) required to furnish the contracted Medicaid services <sup>7</sup> in the MSHN region can be assessed through review of the direct operated and contracted service provider networks established by the CMHSP Participants. MSHN and its CMHSP Participants have developed regional training requirements, which establish minimum training standards to ensure a base level of competency across the provider network.

Each of the CMHSP participant agencies in the region have extensive experience in the behavioral health care industry, as have many of their contracted service providers. Practitioners and staff employed or contracted by the CMHSPs are properly licensed (by the Michigan Department of Licensing and Regulatory Affairs (LARA) and credentialed in accordance with MDHHS requirements for provider qualifications as defined in the Michigan Medicaid Manual. Disciplines include Licensed/Board Certified Psychiatrists, Licensed Nurse Practitioners, Registered Nurses, Licensed Master's Social Workers, Licensed Bachelor's Social Workers, Full and Limited License Psychologists, Board Certified Behavioral Analysts and Licensed Professional Counselors, among others. Credentialing and re-credentialing procedures, as well

<sup>&</sup>lt;sup>7</sup> 42CFR438.206(b)(iii) "The numbers and types (in terms of training, experience, and specialization) of providers required to furnish the contracted Medicaid services."

as privileging procedures for psychiatrists, are utilized by each CMHSP with their provider networks. Agencies under contract are overseen by CMHSP staff and residential settings are licensed in accordance with MDHHS requirements.

In Michigan, staff providing certain Medicaid mental health services to specific clinical populations must meet education and work experience criteria for designation as a Child Mental Health Professional (CMHP), a Qualified Intellectual Disability Professional (QIDP), Qualified Behavioral Health Professional (QBHP) or a Qualified Mental Health Professional (QMHP).

CMHSPs also employ or contract with individuals who are on their own course of recovery as Peer Specialists, working particularly with people recovering from mental illnesses. Peer Specialists are certified by the state.

Similar credentialing procedures are in place for SUD Providers. Provider agencies must be licensed as Substance Use Disorder Programs by LARA, unless provided by a CMHSP which isn't required to have a LARA license. Individual clinicians, specifically treatment supervisors, specialists, and practitioners, as well as prevention supervisors and professionals, are required to hold certification through the Michigan Certification Board of Addiction Professionals, such as a Certified Advanced Addiction and Drug Counselor (CAADC) and Certified Alcohol and Drug Counselor (CADC). Substance use disorder service provider staff offering prevention services are required to hold certifications as Certified Prevention Specialists (CPS). In addition, MSHN encourages all SUD Recovery Coaches to seek certification through the state's 'Peer Recovery Coach program' if the Coach qualifies under State requirements. This state-offered certification program allows recovery coaches the opportunity upon graduation to pursue other funding sources for reimbursement (ex: Medicaid system). Peer Recovery Coaches (PRC) are also able to become certified through the Connecticut Community for Addiction Recovery (CCAR) curriculum to provide supportive PRC services in the MSHN region.

## Trauma Informed Care

The MDHHS Trauma Policy requires PIHPs to ensure their provider networks have the capability to provide trauma informed care (TIC) and treatment when working with individuals with mental illness and/or substance use disorders who have experienced or are experiencing trauma. In addition to requiring the use of trauma screening and assessment tools, the policy mandates the completion of organizational or environmental assessments of service sites for trauma sensitivity. MSHN assesses competency and compliance through annual audits. MSHNs CMHSPs and SUD treatment providers conduct a self-assessment regarding trauma-informed competence and develop goals for their organizations to become more trauma informed in the supports they provide.

#### **Recovery Oriented Systems of Care (SUD)**

MSHN maintains a plan for the implementation of Recovery-Oriented Systems of Care (ROSC) which focuses on holistic and integrated services that are person-driven, trauma informed, culturally responsive, ensure continuity of care, and incorporate evidence and strengths-based practices. Across the 21-county region, MSHN supports three regional ROSC groups known as East, West, and South ROSC. Regional ROSC initiatives have focused on reducing the stigma of substance use disorders, sober family events, and working with community partners to assist people on their path to recovery.

# Adequacy of Services for Anticipated Enrollees

In addition to ensuring the appropriateness of the range of specialty behavioral health services, MSHN must also determine that services are adequate for the anticipated number of Medicaid Beneficiaries in

the service area.<sup>8</sup> Medicaid enrollment, service penetration rates and community demand are key factors to consider.

## Medicaid/Healthy Michigan enrollment

Over the past couple of years, enrollment in Medicaid and Healthy Michigan has shown signs of plateauing, with an increase in enrollees in FY23 & FY24 from Medicaid continuous enrollment. Figures 44 and 45 show the Medicaid and Health Michigan enrollment trends for the mental health and SUD populations.





<sup>&</sup>lt;sup>8</sup> 42CFR438.207(b)(1) "Offers an appropriate range of preventative, primary care and specialty services that is adequate for the anticipated number of enrollees in the service area."





## Figure 45: Proportions of Medicaid/HMP Populations



## Disenrollments

Effective June 2023, MDHHS began the Medicaid and Healthy Michigan renewals as part of the Public Health Emergency end of continuous enrollment. MSHN has been monitoring the disenrollments to ensure and assist individuals with maintaining coverage where appropriate. Disenrollments may also affect those eligible for services. As of June 2024, MSHN has seen a decline in Medicaid and Healthy Michigan, with 116,701 individuals losing coverage.

## Service Population Penetration Rates

Medicaid enrollees since FY21 have steadily been increasing from the intentional hold on any eligibility loss due to COVID-19. Eligibility reviews began at the end of FY23. The impact for the future will be a continued decrease in Medicaid enrollment. Variability does exist among the CMHSP Participants in the

region relative to population penetration rates, which is reviewed at the executive level by the MSHN Operations Council and is addressed on an ongoing basis by the MSHN Utilization Management Committee. The goal is to determine if the variance is commensurate with community need or if action by the Operations Council is warranted relative to network capacities. Figure 46 and 47 show the Medicaid and Healthy Michigan penetration rate per CMHSP by fiscal year. Figure 48 shows the number of consumers serviced.

Compared to FY20 (start of COVID-19) CMHSPs have exceeded or almost reached similar Medicaid penetration rates in FY25. As of the end of FY24, (MDHHS Michigan's Mission-Based Performance Indicator System (MMBPIS) PIHP, July 1, 2024 - September 30, 2024)<sup>9</sup> MSHN had the fourth highest penetration rate at 8.53% out of the 10 PIHPs.









<sup>9</sup> Source: MSHN REMI Penetration Report

<sup>&</sup>lt;sup>10</sup> Source: MSHN REMI Penetration Report



Figure 48: Total Individuals Served by CMHSP<sup>11</sup>

## Community Needs Assessments: Priority Needs and Planned Actions

Each CMHSP is required by MDHHS to complete a Community Needs Assessment each year. The needs assessment addresses service requests and their disposition, the use of service access waiting lists and other community demand information. This assessment informs decision making related to the sufficiency and adequacy of the provider network to address local needs and priorities. In aggregate, the Needs Assessments are also informative regarding regional provider network adequacy. The CMHSP Participants in the MSHN region completed either new community stakeholder surveys to assess community needs this year or provided an update of their last assessment. A regional composite of CMHSP Needs Assessment Priority Needs is shown in Table 13.

<sup>&</sup>lt;sup>11</sup> Source: MSHN REMI Penetration Report

Community Needs	Regional Priority	BABH	CEI	CMHCM	GIHN	HBH	TRD	LCMHA	MCN	NCMH	SCCMHA	SHW	TBHS
Services for Individuals with SUD/ Co-Occurring Disorders	1	1			3	2	1	_	5	2	2	3	2
Community education, prevention, outreach	5	3	4	-	4	-	-	1	3	-	2	5	4
Access to Inpatient and/or Residential Placements	10-11	4	2	_	4/5	-	-	-	-	4	-		5
Services for Children	2-3	3	-	-	-	5	3	3	-	-	-	-	1
Integrated healthcare and health outcomes	2-3	1	-	1	-	4	-	-	-	-	-		-
Ease of access to MH care	4	4	3	5	1	3	4	5	-	5	1	-	-
Suicide Prevention	6-7	3		2	-	1	2	4	-	2	3	2	-
Effect of Trauma	6-7	3	-		2	-	-	-	-	-	3		-
Staff Recruitment/Retention	8	2	5		5				1	1		1	3
Social Determinants of Health	9	1		3	3	2		2	4				
Affordable and Appropriate Housing; Homelessness	12-13	3	1	4			5			3	4	4	
Services to mild/mod MH needs; uninsured	12-13	4											
Alternatives to Inpatient Psychiatric Services	10-11	3							2				
Youth Suicide	10-11	2					2						
Transportation to MH services	12-13	4											

Table 13: Community Needs Assessment Priorities (Based on the Top Five Priorities per CMHSP Only)<sup>12</sup>

Across the region, services for individuals with substance use disorders or co-occurring mental health and SUD disorders continues to be the number one priority relative to unmet need, both due to increasing rates of occurrence and CMHSP preparations to increased integration of mental health and SUD services. Community education, prevention, and outreach and Services for children tied for the second priority. The third priority was integrated healthcare and health outcomes. Ease of access to mental health care was the fourth priority.

Of these top five regional unmet community needs, all are already addressed in this assessment in various ways, with the exception of children's services. Appendix A summarizes CMHSP Participant efforts to expand service capacity for families and children and increase the number accessing services, as described in their community needs assessment updates.

## **Consumer Satisfaction**

Consumer satisfaction with services is a key factor in evaluating the adequacy of a provider network. MSHN conducts an annual assessment of consumer perceptions of care for individuals receiving services funded by the PIHP. This assessment utilizes the Mental Health Statistics Improvement Program (MHSIP) and Youth Satisfaction Survey (YSS) tools depending on the service population. These surveys gather feedback on the quality, availability, and accessibility of care for adults and children receiving long-term

<sup>&</sup>lt;sup>12</sup> Source: CMHSP Participant Annual Submission and Community Needs Assessment; Attachment E: Priority Needs and Planned Actions

support and services for mental illness, developmental disabilities, and/or substance use disorders. Survey results are analyzed both regionally and locally by various service programs. These programs include, but are not limited to, Assertive Community Treatment, Outpatient Therapy, Targeted Case Management/Supports Coordination Services, Home-Based Services, Residential Services, and Withdrawal Management. Surveys are distributed through multiple methods, including mail, phone, electronic platforms, and face-to-face surveying efforts.

Responses to the Perception of Access to Services subscale indicated favorable ratings of 90% for youth and 87% for adults. Additionally, 83% of youth and 88% of adults reported that the services they received were appropriate in addressing their treatment needs. Among individuals receiving services for a substance use disorder, 93% reported services were appropriate for their needs. Overall, general satisfaction remains high, with 88% of adults receiving mental health services and 91% of individuals receiving substance use disorder services reporting positive experiences. While these ratings exceed the satisfaction benchmark of 80%, MSHN remains committed to continuous improvement in consumer satisfaction across the region.

Consumer satisfaction results are reviewed by the MSHN Quality Improvement Council, the MSHN Clinical Leadership Committee, and the Regional Consumer Advisory Council. These groups assess trends and determine whether regional improvement or local efforts are needed. Improvement efforts are prioritized for areas where satisfaction rates fall below 80% or where a significant decline is observed compared to previous survey years. Priority areas are identified based on input from regional councils and committees.

# Anticipated changes in Medicaid eligibility or benefits

Consideration of anticipated changes in Medicaid eligibility or benefits in the near term and an assessment of their anticipated impact on enrollment in the region is an important consideration relative to the adequacy of provider network capacity.

## Home and Community Based Services

The Centers for Medicare and Medicaid Services (CMS) released new rules in 2014 for Home and Community-Based Services (HCBS) waivers. In the final rule, CMS has defined home and community-based settings by the presence of opportunities the individual has to make his or her own choices, come and go as they choose, interact in their community, and move freely and access public areas of their home. The changes related to clarification of home and community-based settings will maximize opportunities for participants in HCBS programs to have access to the benefits of community living, receive services in the most integrated setting, and effectuate the law's intention for Medicaid HCBS to provide alternatives to services provided in institutions.

MSHN has continued to work with its CMHSPs and MDHHS around priority areas, including updating the provider and beneficiary survey processes, provisional meetings, and further defining the IPOS eight elements and the distinctness from behavior treatment plan processes. CMS visited Michigan in July 2024 which resulted in a corrective action plan to address individual provider findings as well as systemic level changes affecting all PIHP regions. MSHN and partner CMHSP staff visit contracted residential and non-residential sites throughout the region to address ongoing HCBS Rule compliance and to ensure that requirements are operationalized.

# Sufficiency of Network in Number, Mix and Geographic Distribution

MSHN must maintain a network of providers that is sufficient in number, mix, and geographic distribution to meet the needs of the anticipated number of beneficiaries in the service area<sup>13</sup>. The effectiveness of the number of providers in the network may be evaluated by past performance.

# Sufficiency of Number of Providers: Access Timeliness and Inpatient Follow-up

In addition to the services for mental health and SUD populations described within this assessment, MSHN is required by MDHHS to maintain a 24-hour access system for all target populations. The region has established a multi-portal access system – a 'no wrong door' approach, with 24/7/365 access for individuals with a primary SUD concern. Beginning on 10/1/2024, MSHN introduced a new partially-centralized access process for individuals seeking withdrawal management, SUD residential treatment, or recovery housing services. Individuals seeking those services can call the MSHN Access Center 24/7/365. MSHN contracts with a professional after-hours behavioral health call center, Protocall, to provide after-hours coverage for the MSHN Access Center. MSHN continues to delegate access responsibilities for all other SUD services to its CMHSP Participants and SUD Providers. CMHSP Participants operate a 24-hour access system, either directly or through a contractual arrangement with other CMHSPs. MSHN, CMHSP Participants and SUD Providers and SUD Providers to maintain network capacity to:

Establish, enhance, or expand relationships between the CMHSP and the SUD Provider system within the service area of the CMHSP so that:

- SUD service provider phone systems either link directly to the CMHSP access system during nonbusiness hours or their automated response systems instruct callers to contact the CMHSP access system during non-business hours.
- The CMHSP and SUD service providers establish a written after-hours protocol for handling referrals during non-business hours.
- Local first responder systems (i.e., police, sheriff, jail, emergency medical, etc.), hospitals and other potential referral sources are informed of the availability of after-hours availability of access services for individuals in need of substance use-related supports and services.

Engage in community coalitions and other substance use disorder prevention collaborative by:

- Identifying and assigning responsibility for one or more CMHSP-employed individuals to perform the function.
- Identify opportunities where existing mental health prevention efforts can be expanded to integrate and/or support primary SUD prevention.
- With MSHN support general community education and awareness related to behavioral health prevention, access and treatment including outreach (note that a regional goal is to increase the number of persons served, with emphasis on SUD and persons with HMP).

# Timely Appointments

MDHHS requires PIHPs to report indicators of access timeliness and outcomes related to inpatient followup. MDHHS, in coordination with the PIHPs and CMHSP participants, developed and implemented two new indicators to be reported for FY20Q3. The new indicators do not exclude any individuals and

<sup>&</sup>lt;sup>13</sup> Source: 42CFR438.207(b)(2) "Maintains a network of providers that is sufficient in number, mix, and geographic distribution to meet the needs of the anticipated number of enrollees in the service area."

measure the percentage of new persons during the quarter receiving a completed biopsychosocial assessment within 14 calendar days of a non-emergency request for service, and the percentage of new persons during the quarter starting any medically necessary on-going covered service within 14 days of completing a non-emergent biopsychosocial assessment. The indicators that measure persons being seen for a follow up within 7 days of a discharge from inpatient or detox do not exclude those who chose an appointment outside of the required timeframe or chose not to engage in treatment following a request. MSHN should continue to monitor access to timeliness to treatment. Table 14 shows the recent year-to-year performance of the 21-county region. The indicators highlighted below with the lower percentages is due to not having appointments available due to workforce capacity issues as opposed to lack of providers.

	Population	MSHN Performance Rate FY21	MSHN Performance Rate FY22	MSHN Performance Rate FY23	MSHN Performance Rate FY24
The percentage of all Medicaid adult and children beneficiaries	MI-Children	99.58%	97.69%	98.52%	98.73%
receiving a pre-admission screening for psychiatric inpatient care for whom the disposition was completed within three hours. (Standard: 95%)	MI-Adults	99.22%	98.96%	98.89%	99.44%
	MI-Children	69.31%	64.26%	59.91%	65.28%
The percentage of new persons receiving a completed	MI-Adults	63.69%	61.42%	62.76%	66.47%
biopsychosocial assessment within 14 calendar days of a non-	DD-Children	65.30%	57.77%	44.54%	50.11%
emergent request for service. (Standard: NA)	DD-Adults	72.74%	67.77%	57.52%	65.99%
	Total	67.39%	62.29%	60.72%	64.97%
	MI-Children	68.29%	59.24%	58.83%	60.17%
The percentage of new persons during the quarter starting any	MI-Adults	72.62%	64.01%	62.17%	65.49%
medically necessary on-going covered service within 14 days of	DD-Children	78.33%	73.26%	80.64%	80.52%
completing a non-emergent biopsychosocial assessment	DD-Adults	68.01%	65.58%	62.56%	66.46%
(Standard: NA).	Total	71.34%	63.08%	62.45%	65.00%
The percentage of new persons during quarter receiving a face- to-face service for treatment or supports within 14 calendar days of non-emergent request for services. (SUD Only) (Standard: NA)	Medicaid SUD	83.34%	75.49%	73.66%	73.33%
The percentage of discharges from psychiatric inpatient	Children	98.90%	97.44%	97.79%	97.82%
unit/substance use disorder detox unit seen for follow-up care	Adults	97.02%	96.17%	95.76%	96.14%
within 7 days. (Standard: <u>&gt;</u> 95%)	Medicaid SUD	96.68%	97.18%	97.46%	93.98%
The percentage of readmissions to an inpatient psychiatric unit	Children	7.97%	5.50%	8.72%	8.38%
within 30 days of discharge. (Standard: <15%)	Adults	12.62%	10.08%	12.36%	11.48%

Table 14: State Performance Indicators for Access Timeliness and Inpatient Follow-Up

# FY23 Maximum Time and Distance Standards

Understanding the locations of behavioral health providers in relation to the people needing services is the first step in addressing distance challenges associated with network adequacy. In FY23 MSHN employed the following methodology to understand network adequacy.

Data from the 2020 Census allows MSHN to estimate the population centers within the region. Population centers are the estimated number of individuals residing within a custom-mile hexagonal boundary. There are thousands of these population centers across MSHN's region. Each population center is assigned to its nearest provider. The nearest provider is determined by finding the provider location with the shortest straight-line distance (in miles) to the population center of interest. Once all population centers were assigned to their nearest provider, network adequacy was calculated by measuring the proportion of the population centers that fall below a certain acceptable mile-distance threshold. For instance, if the maximum allowable distance to the nearest provider is 30 miles, and 933 out of our estimated 1,000 residents travel less than 30 miles to reach their nearest provider, then 93.3% of the population falls within acceptable coverage. For this example, the county network adequacy is 93.3%.

<u>Fime and Distance Stanc</u> Adults	· · · · · · · · · · · · · · · · · · ·		
Service	Frontier	Rural	Urban
Inpatient Psychiatric	150 minutes/125 miles	90 minutes/60 miles	30 minutes/30 miles
All Other Select Services	90 minutes/90 miles	60 minutos/60 milos	20 minutos /20 milos
All Other Select Services	90 minutes/90 miles	60 minutes/60 miles	30 minutes/30 miles
	Frontier	Rural	Urban
Pediatrics	·		Urban

## Figure 49: FY23 Time and Distance Standards for Inpatient Psychiatric Services

## Figure 50: FY23 Overview of Time and Distance Standards Results

	SUD Outpatient	Outpatient	Homebased	ACT	Clubhouse	Wraparound	Psych Inpatient Children	Psych Inpatient Adults	SUD Residential	SUD Withdrawal Management	Crisis Residential
Rural Stadard	60 min/60 miles	60 min/60 miles	60 min/60 miles	60 min/60 miles	60 min/60 miles	60 min/60 miles	120 min/125 miles	90 min/60 miles	90 min/60 miles	90 min/60 miles	90 min/60 miles
Urban Standard	30 min/30 miles	30 min/30 miles	30 min/30 miles	30 min/30 miles	30 min/30 miles	30 min/30 miles	60 min/60 miles	30 min/30 miles	30 min/30 miles	30 min/30 miles	30 min/30 miles
% of Total Population Standard Met	100%	100%	100%	100%	99.63%	99.90%	86.00%	99.00%	94.90%	99.70%	95.19%

Based on the key findings in Figure 50, MSHN focused efforts related to recruitment of providers for SUD residential, psychiatric inpatient for children, and crisis residential. In FY22, MSHN conducted an RFP for a Crisis Residential Unit (CRU) that opened in July 2024. In FY23, MSHN supported an RFP for SUD residential and withdrawal management services, as well as outpatient SUD services (with option of MAT). MSHN identified a provider in FY23 to support the SUD residential and withdrawal management services with focus in Isabella County and has been working on implementation through FY24 and into FY25. At present, the SUD residential facility will be open with capacity up to 75 beds in May of 2025. The SUD withdrawal management program will be implemented after the SUD residential program, with an anticipated implementation in fall of 2025. MSHN also identified providers to support SUD outpatient services, as well as another to support SUD outpatient in Isabella County where needs were identified outside of the time and distance standards.

As mentioned earlier, MSHN also supported an RFP for Adolescent Services in FY24 for withdrawal management, residential, and outpatient service expansion for the region. One provider was supported to add SUD outpatient services with MAT to 7 additional counties in the region.

# FY24 Maximum Time and Distance Standards

MDHHS updated the Network Standards related to Time and Distance for FY24. Time/distance standards are now categorized by Large Metro, Metro, Micro, Rural, and Counties with Extreme Access Considerations (CEAU) MDHHS will utilize PIHPs Provider Directories to calculate compliance with the time and distance standards. The results for FY24 are not available yet and will be utilized for FY25 NAA.

Service	CEAU	<u>Rural</u>	Micro	Metro	Large Metro
Inpatient Psychiatric <sup>2</sup>	155 minutes/140 miles	90 minutes/75 miles	100 minutes/75 miles	70 minutes/45 miles	30 minutes/15 miles
All Other Services	118 minutes/105 miles	75 minutes/60 miles	70 minutes/53 miles	45 minutes/30 miles	20 minutes/10 miles

## Figure 51: FY24 Time and Distance Standards

# Sufficiency of Number of Providers: HCBS/Independent Assessment

In November 2017, MDHHS released a new Medicaid Provider Manual Home and Community Based Services chapter to address the implementation of the CMS HCBS Final Rule. In its new HCBS guidance, MDHHS instructs that the HCBS Final Rule "provides requirements for independent assessment. This is a face-to-face assessment, conducted by a conflict-free individual or agency. The assessment is based on the individual's needs and strengths and is part of the person-centered planning process." This language highlights the necessity of conflict-free case management and of clinical assessment and person-centered planning free of conflicts of interest. The CMS Federal Rule provides that "the assessor must be independent; that is, free from conflict of interest with regard to providers, to the individual and related parties, and to budgetary concerns." The degree to which this expectation impacts network adequacy will depend on its implementation.

In the late third quarter of FY24, MDHHS submitted for renewal by CMS, its three C-Waiver applications and 1915(i) State Plan Amendment (SPA). These applications were approved by CMS by late first quarter FY25. The applications stipulate the requirements for Conflict Free Access and Planning (CFAP) must separate organizationally who provides the access and planning function and the direct services (an HCBS service) function for individuals who receive home and community-based services. MSHN and its CMHSPs will complete an analysis of situations where the CMHSP provides both functions and to further plan and guide how adherence to CFAP will be reached. The implication for the MSHN region is to ensure that there are a sufficient number of HCBS providers to encourage choice, person-centeredness, and inclusion. MDHHS has identified the Only Willing and Qualified Provider (OWQP) status to address counties that, according to Federal standards, meet rural or critical access area criteria. If a county receives the OWQP designation, the affected CMH can provide both access and planning as well as direct services but must endeavor to bring in providers to address the gap. This planning is anticipated to occur in FY25 and FY26.

# Sufficiency of Number of Providers: Autism Spectrum Disorder Capacity

Previous years' assessments found that CMHSP Participants were finding it difficult to secure adequate providers to provide Behavioral Health Treatment/Applied Behavioral Analysis services for individuals with autism, due to the extensive training requirements for providers and the relative newness of the required credentials in the behavioral health industry and Michigan. As discussed previously in this assessment, MSHN and its CMHSP Participants have worked diligently to address the issue of BHT supervisor capacity over the course of the previous year. With the current total of 63 ABA provider contracts (22 shared providers and 41 single CMHSP contracts), the region continues to establish contracts with additional ABA providers since the rate of enrollees has climbed precipitously in many CMHSPs over the past year. Figure 52 shows that most CMHSPs have experienced significant increases in Autism Benefit service enrollment in the past few years.



Figure 52: Autism Benefit Enrollees<sup>14</sup>

The issue of the region having an adequate number of ABA contract providers continues to be monitored and addressed. This year, with the elimination of the WSA for autism tracking and monitoring, MSHN has worked with our CMHSPs to develop a new system for oversight outside of the WSA. Within this new system, ABA quality and compliance issues continue to be highlighted in regular monthly reporting and shared with the CMHSPs. MSHN provides monthly notification to each CMHSP with data linked to referral date (date family requested services) to the current number of days pending completion of an initial comprehensive evaluation. MSHN also sends notification monthly to each CMHSP with data referencing all individuals with an Overdue Service Start Date. This measures the time from eligibility determination to start date of ABA services within the new tracking system. For instance, the number of individuals who have been found eligible for Autism Benefit services and are still waiting for a plan of service after 90 days has increased over the past year (see Figure 53), but the number of enrollees in the autism benefit has also risen 11% in FY23. Nonetheless, several new cases each month continue to surpass the 90-day threshold for the start of services. This demonstrates the need for continued efforts to work with ABA

<sup>&</sup>lt;sup>14</sup> Source: MSHN Autism Report

providers to get assessments completed and individuals into services more quickly. The COVID-19 pandemic also affected the provision of services across our region, including delivery of services via telehealth and an increase in staffing shortages across all service providers. Additionally, families have indicated a desire to wait to start ABA services until a specific provider was available. Some of the identified reasons for a families' request to wait for services with a particular provider have been access to specialty services like SLP/OT, provider location, provider reputation, availability of services outside of school hours, and available transportation. MSHN has provided monthly information to the Autism Workgroup and to the Operations Council quarterly about 90-day benchmarks, with the intention of facilitating internal tracking systems to ensure that individuals are getting into services in a timely fashion. MSHN has worked to streamline and manage compliance issues through the Autism Operations Workgroup, the Regional Standardized ABA contract, and through shared provider performance reviews. CMHSP participants will continue to work within their purviews to address gaps in provider network capacity for autism benefit services.



Figure 53: Individuals Enrolled with an Overdue Service Start Date (Greater than 90 Days from Eligibility)<sup>15</sup>

# Sufficiency of Mix of Providers: Cultural Competence

# MSHN requires cultural competence training for staff and its provider network. Out of 1,445 provider listings in the region's Provider Directory, 97.9% indicated Cultural Competency training, which is an increase from 90.9% reported in FY23.

Where MSHN providers are in geographic areas with high concentrations of ethnic or cultural groups, some offer culturally-specific services such as the Latino counseling services available through the CEI provider network. The MSHN Provider Directory indicates where providers specialize in serving distinct ethnic or cultural groups. MSHN recognizes that we do not have sufficient providers with diverse clinical staff that mirror the diversity of communities like Saginaw, Lansing, Jackson and Mt. Pleasant. This is likely a contributing factor in low penetration rates for Black, Hispanic and Native American communities.

<sup>&</sup>lt;sup>15</sup> Source: MSHN Autism Report

MSHN collects and provides public information via MSHN's website related to the persons served by Race (Figure below). CMHSPs and SUD Providers collect information from individuals served related to specific cultural awareness/needs as identified during person centered planning.













# Sufficiency of Mix of Providers: Diversity, Equity, and Inclusion

Mid-State Health Network is committed to finding intentional ways to achieve better equity in our organization and in our region, to diversify our workforce, stakeholders, and service participants, to grow in our understanding and inclusion of all residents of Region 5, and to eliminate bias, discrimination, and health disparities in the healthcare services we exist to support.

MSHN along with its CMHSP partners have developed plans and policies to address community specific areas of need in ways that reach all populations in our region, so none are excluded. Areas of focus are informed by locally identified needs for improvement, but regional themes that emerged include the below:

- Treatment services for specified target groups based on (age, ethnicity, race, gender, sexual orientation, language, military, religion/spiritual, and socioeconomic)
- Board & Governance
- Clinical Services & Accessibility
- Policy & Procedure Review
- Population Analysis & Trends
- Public Relations / Community Partnerships
- Agency Purpose Statement / Vision
- Quality & Performance Improvement
- Recruitment & Retention & Evaluation
- Social Determinates of Health & Other Health Disparities
- Staffing Analysis (compensation, discipline, etc.)
- Task Force/Workgroup/Workplan
- Training & Engagement Plan

MSHN is in the process of developing a plan to identify gaps and establish regional efforts to reduce health disparities, increase diversity within the network and ensure equitable service delivery across the region.

## Sufficiency of Mix of Providers: Consumer Choice

Consumers are offered a choice of provider whenever possible within the constraints of the local health care provider marketplace. Rural areas may not have adequate numbers of qualified provider agencies or independent practitioners available to permit CMHSP participants to offer a choice. Some locations in the region are designated by the State of Michigan as medically underserved areas, thereby qualifying for supplemental physician recruitment and training efforts.

Transportation is a greater challenge for CMHSP Participants given the rural and small/medium city composition of the region. Public transit is limited to city centers and surrounding suburbs in most instances. Delivery of services in non-clinic settings and use of targeted transportation programs helps address any gaps in accessibility for consumers of services.

Substance use disorder providers also continue to add specialized transportation services to meet the needs of MSHN region. One example is added home based services for women with children, which is an enhanced women's specialty service, to address geographic limitations/ transportation problems individuals were having in trying to access clinic-based services. MSHN also supports transportation to and from SUD levels of care for withdrawal management and residential in an attempt to eliminate this as a barrier to treatment for individuals.

In accordance with revisions to the managed care rules, the availability of triage lines or screening systems must also be considered in state provider network adequacy standards. Most of the CMHSPs in the region have used or would use telehealth services for key services which are in short supply, such as psychiatric care. Additionally, the impact of the pandemic has resulted in the temporary expansion of allowable telehealth services. MSHN will continue to monitor telehealth expansion.

All the CMHSPs use emergency services hotlines to receive and triage calls from Medicaid beneficiaries and other members of the community. Some CMHSPs also use telephone based pre-screening programs for determination of medical necessity for psychiatric inpatient care and/or for preliminary eligibility screenings for specialty behavioral health and SUD services.

#### Accommodations

All CMHSP Participants offer services in locations with physical access for Medicaid beneficiaries with disabilities<sup>16</sup>. Out of 1,430 provider listings in the region's Provider Directory, 94.33% indicated accommodations in accordance with the American Disabilities Act. Delivery of services in home settings as well as telemedicine can offset barriers to physical access where present.

The majority of the CMHSPs and SUD providers in the region are CARF accredited, which requires specific accommodations and accessibility evaluations or plans to ensure services are readily available to individuals with special needs.

Each CMHSP Participant and SUD provider endeavors to maintain a welcoming environment that is sensitive to the trauma experienced by individuals with serious mental illness and that is operated in a manner consistent with recovery-oriented systems of care.

<sup>&</sup>lt;sup>16</sup> Source: 42CFR438.206(b)(vi) "... considering distance, travel time, the means of transportation ordinarily used by Medicaid enrollees, and whether the location provides physical access for Medicaid enrollees with disabilities."

	Languages Spoken										
COUNTY	Arabic	Bengali	English	Spanish	French	Haitian Creole	Russian	Swahili	Vietnamese	Chinese	
Arenac			99.80%	0.18%			0.02%				
Bay	0.01%		99.90%	0.12%							
Clare	0.02%		99.79%	0.13%			0.08%				
Clinton	0.20%	0.01%	99.25%	0.56%	0.01%		0.01%		0.01%	0.02%	
Eaton	0.16%		97.96%	1.70%	0.06%	0.09%		0.11%	0.02%	0.01%	
Gladwin	0.01%		99.53%	0.46%							
Gratiot			99.58%	0.44%							
Hillsdale	0.01%	0.01%	99.75%	0.28%							
Huron	0.03%		99.70%	0.27%			0.01%			0.01%	
Ingham	0.77%		97.39%	1.28%	0.06%	0.08%	0.05%	0.48%	0.04%	0.03%	
lonia	0.02%		99.60%	0.40%	0.01%			0.01%			
Isabella	0.02%	0.01%	99.64%	0.37%						0.02%	
Jackson	0.01%	0.01%	99.56%	0.42%					0.03%	0.01%	
Mecosta	0.01%	0.01%	99.77%	0.20%						0.02%	
Midland	0.01%	0.01%	99.59%	0.40%			0.02%		0.01%		
Montcalm			99.62%	0.36%	0.03%	0.02%					
Newaygo	0.01%		99.17%	0.84%		0.01%	0.01%			0.01%	
Osceola	0.01%		99.79%	0.20%						0.01%	
Saginaw	0.02%		99.52%	0.48%					0.01%	0.01%	
Shiawassee		0.01%	99.90%	0.08%	0.01%					0.01%	
Tuscola			99.62%	0.38%							

#### Table 15: Limited English Proficiency

Interpreters and translators are available at each CMHSP for persons with Limited English Proficiency (individuals who cannot speak, write, read, or understand the English language at a level that permits them to interact effectively with health care providers) as required by Executive Order 13166 "Improving Access to Services for Persons with Limited English Proficiency"). This includes the use of sign interpreters for persons with hearing impairments and audio alternatives for people with vision limitations.

Interpreter services, although available across the region in accord with MDHHS standards, are less than adequate for crisis intervention services, where a timely clinical response is critical and wait times for access to an interpreter may delay treatment. The region will monitor the impact of this issue on crisis response capacity.

MSHN requested that CMHSPs and SUD Providers ensure accommodations are available as required for individuals accessing services who experience hearing or vision impairments and that such disabilities are addressed in clinical assessments and service plans as requested by the person receiving services. This has been addressed during site reviews by the MSHN audit team. Based on MSHN audits, providers are following these requirements.

As of FY24 assessment, no MSHN county has more than 5% of non-English speaking individuals as identified in the above chart.

# FY24 Health Home Expansion

# Certified Community Behavioral Health Clinics

The Excellence in Mental Health Act demonstration established a federal definition and criteria for Certified Community Behavioral Health Clinics (CCBHCs). CCBHCs provide a comprehensive range of mental health and substance use disorder services to vulnerable individuals and are responsible for directly providing (or contracting with partner organizations to provide) services including:

- 24-hour crisis care
- utilization of evidence-based practices
- access to behavioral health care
- care coordination & integration with physical health care
- provide care regardless of ability to pay or Medicaid

The federal CARES Act of 2020 authorized two additional states—Michigan and Kentucky—to join the demonstration. As a result, MDHHS was approved for a two-year demonstration with an implementation start date of October 1, 2021. In the MSHN region, the following Community Mental Health Service Programs (CMHSP) participate as a CCBHC:

- Community Mental Health Authority of Clinton, Eaton and Ingham
- The Right Door for Hope, Recovery and Wellness (Ionia County)
- Saginaw County Community Mental Health
- LifeWays (Hillsdale, Jackson Counties)

# As of September 30, 2024, MSHN enrollment in CCBHCs totaled 19,871 beneficiaries.

The CCBHC model eligibility criteria includes:

- All persons with a mental health and/or substance use disorder (SUD)
- Any person with a mental health or SUD ICD-10 diagnosis code is entitled to receive services through a CCBHC
- Severity of needs do not factor into eligibility (includes the Mild-to-Moderate)
- Individuals with an intellectual/developmental disability diagnosis may eligible provided they also have a mental health or SUD diagnosis
- Do NOT have to be Medicaid Eligible or have an ability to pay

As the demand and services expand across the region, MSHN along with the CCBHCs will continue to monitor sufficient provider capacity.

# Opioid Health Home

MSHN successfully implemented the first Opioid Health Home (OHH) in the region during FY23 in partnership with Victory Clinical Services in Saginaw County. MSHN worked with four providers to implement five new OHH locations during FY24. The new OHH locations expanded availability of OHH services to Jackson, Ingham, Isabella, Bay, Clare and surrounding counties. The following Opioid Health Home locations are currently serving residents of the MSHN region (as of 9/30/2024):

- Victory Clinical Services Saginaw
- Victory Clinical Services Lansing
- Victory Clinical Services Jackson
- Recovery Pathways Bay City/Essexville

- MidMichigan Community Health
- Isabella Citizens for Health

Beginning 10/1/2024, the OHH initiative will become SUD Health Homes and eligibility for services will be expanded to any individuals with an Opioid Use Disorder, Alcohol Use Disorder, -or- Stimulant Use Disorder. MSHN will release a Request for Interest (RFI) during FY25 Q1 to gauge interest in new providers becoming SUD Health Homes to serve the expanded eligible population.

An Opioid Health Home (OHH) is a model of care that provides comprehensive care management and coordination services to Medicaid beneficiaries with an Opioid Use Disorder (OUD). The OHH functions as the central point of contact for directing patient-centered care across the broader health care system. OHH services provide integrated, person-centered, and comprehensive care to eligible beneficiaries to successfully address the complexity of comorbid physical and behavioral health conditions. Beneficiaries work with an interdisciplinary team of providers that includes a Health Home Director, Behavioral Health Specialist, Peer Recovery Coach/Community Health Worker/Medical Assistant, Medical Consultant, and Psychiatric Consultant. The OHH model is designed to increase access to health care, reduce unnecessary emergency room visits and unnecessary hospital admissions, increase hospital post-discharge follow up, elevate the role of peer recovery coaches and community health workers in particular to foster empathy, and improve overall health and wellness. Participation is voluntary, and enrolled beneficiaries may opt out at any time.

The Opioid Health Home receives reimbursement for providing the following federally mandated core services:

- 1. Comprehensive care management
- 2. Care coordination
- 3. Health promotion
- 4. Comprehensive transitional care
- 5. Individual and family support
- 6. Referral to community and social support services

## As of September 30, 2024, MSHN enrollment in OHH totaled 398 beneficiaries.

# **Behavioral Health Home**

MSHN successfully implemented the first Behavioral Health Homes in the region during FY23 in partnership with CMH for Central MI, Saginaw CMH Authority, Montcalm Care Network, Newaygo CMH, and Shiawassee Health & Wellness. Additionally, Gratiot Integrated Health Network implemented a Behavioral Health Home program during FY24. The Behavioral Health Home (BHH) provides comprehensive care management and coordination services to Medicaid beneficiaries with a serious mental illness or serious emotional disturbance. For enrolled beneficiaries, the BHH functions as the central point of contact for directing patient-centered care across the broader health care system. Beneficiaries work with an interdisciplinary team of providers to develop a person-centered health action plan to best manage their care. The model also elevates the role and importance of Peer Support Specialists and Community Health Workers to foster direct empathy and raise overall health and wellness. In doing so, this will attend to a beneficiary's complete health and social needs. Participation is voluntary and enrolled beneficiaries may opt-out at any time. Behavioral Health Home receives reimbursement for providing the following federally mandated core services:

- 1. Comprehensive Care Management
- 2. Care Coordination
- 3. Health Promotion
- 4. Comprehensive Transitional Care
- 5. Individual and Family Support
- 6. Referral to Community and Social Service

## As of September 30, 2024, MSHN enrollment in BHH totaled 338 beneficiaries.

MSHN will continue to offer support and technical assistance to other regional partners who have indicated potential interest in implementing a BHH during FY25.

# Appendix A – CMHSP Delegated Efforts to Expand Service Capacity

# BABH

- Continued partnership with the Juvenile Detention Center mental health services for youth and families via Juvenile Liaison position embedded in the local Juvenile Center.
- o Expansion of service provider network specific to autism services
- Expansion of ancillary services, Occupation Therapy, Physical Therapy, Speech Language Pathology to meet the needs of toddlers and children receiving ABA services
- Engaging in community outreach with schools, courts, community corrections, and DHS
- Screening children in the Juvenile Court to determine if mental illness exists, to prevent children with mental illness from being involved in the juvenile system.
- Providing school-based outpatient services in Arenac County school district to improve service access for youths and families.
- Collaborating partnership with local DHHS to address t needs of children/families who may be at risk of home removal and/or lack of natural supports due to significant mental health issues.
- Enhancing collaborative partnership with courts, law enforcement, prosecutor, jail, and juvenile center to increase jail diversion activities.
- Conducting EBP survey to focus efforts on increasing availability of multiple EBP's within the BABH provider network.
- Recruitment and retention planning to increase availability of outpatient therapy services and direct care workers.
- Continued collaboration with Arenac County community stakeholders to increase the availability of adequate substance use disorder services in the county.
- Program planning to expand peer support services to include implementation of Parent Support Partner and Youth Peer Mentor.
- Increasing availability of crisis residential services, expected in FY24.

#### CEI

- o Added more staff in assessment units and in case management teams.
- Expanded the afterhours clinic.
- Added more providers for ABA, residential, and CLS/respite.
- Working to add more psychiatry time as well.
- Added more therapists certified in trauma.
- Added prevention therapist.
- Added additional hours in the evening to serve youth and families.
- Created a Clinton Truancy Intervention Program.
- Piloting the Therapeutic Foster Care Oregon (TFCO) program, with four homes in operation
- Developed a mobile crisis team and became certified. It includes mobile Parent Support Partners. Added additional teams and days/hours.
- o Added additional Telepsychiatry for youth.
- Added additional Evidenced Based Clinicians in Trauma-Focused Cognitive Behavioral Therapy (TFCBT), Parent Management Training- Oregon model (PMTO) and Dialectical Behavior Therapy (DBT).
- Provided Signs of Suicide follow up with schools and students in collaboration with Eaton Regional Education Service Agency.
- Continuing to work on the "Tri-County Lifesavers" coalition to address Suicide awareness in tricounty area including development of videos designed for parents who need access to emergency psychiatric care or other mental health services for their child.
- o Offered Various Youth Mental Health First Aid courses.

- o Introducing QPR training opportunities to the community.
- Convened a community group in a local community to address increased suicide rates of your adults from their community.
- o Offering Transitional Youth Services.
- Hosted another Children's Mental Health Awareness Event.
- Trained additional staff on Critical Incident Stress Management (CISM), expanded the CISM Team and responded to multiple organization and community events.
- Implemented Care Coordination projects in clinical programs addressing asthma, hypertension, hepatitis, diabetes, and high Emergency Department Utilization.
- The Information Integration Committee developed and refined a Care Coordination Document for improved coordination with primary care physicians and continued to increase the knowledge, understanding, and use of health-related data for care coordination across the organization.
- Worked with Tri-County Crisis Intervention Team Steering Committee to implement additional rounds of 40- hour training sessions for Officers. Over 200 Law Enforcement Officers from across Clinton, Eaton, and Ingham Counties were trained as of 2019.
- Continued to provide and expand various points of entry into services through Primary Care Physicians; Crisis Services and Crisis Response Team and Urgent Care/Emergency Rooms as well as the maintenance of several positions with navigator responsibilities such as the Veterans Navigator, Youth Prevention Therapist, Peer Recovery Coaches and Central Access Staff Outreach.
- Continued expansion of Access Department outreach for assisting consumers with SUD to locate appropriate level of treatment; addition of Recovery Coaches for Admission, Transfer and assisting individuals in their effort to get to treatment programs, working with the local Provider Network on admissions and transfers.
- Continue providing Naloxone Kits at three CMHA-CEI SUD programs and to law enforcement agencies in each county with assistance from the PIHP.
- Participation on the MAT Team with Ingham County Health Department and Ingham County Sheriff Department on bringing MAT services to the jail.
- Partnering with Ingham County Sheriff on the Rapid Response Team to provide immediate access to treatment services to individuals who have experienced a recent drug overdose.
- Provide ongoing follow up to the Sequential Intercept Mapping project held in 2017 resulting in the development of reentry services for each county jail targeting special needs populations.
- Continued collaboration and expansion of work with Lansing Landlords to house consumers with mental illness
- Added additional Applied Behavioral Analysis provider contracts to increase capacity to meet demand.
- Secured a Certified Community Behavioral Health Clinic Expansion Grant to expand care coordination and healthcare integration efforts.
- Continue working with Sparrow Hospital emergency department (ED) to assist in reducing beneficiary time spent in the ED.
- o Increased psychiatry staffing for children and adults
- o Increased staffing in homebased staff
- Increased staffing in children's crisis services
- o Increased staffing and streamlined intake process across all clinical programs
- Added daycare expulsion program
- Added additional providers for CLS/respite services
- o Increased nursing staff
- o Added an after-hours clinic for mild/moderate population
- Expanded adolescent services

- Summary of gaps in services or need:
- Feedback from Community Services for Developmentally Disabled (CSDD):
- Remain unable to keep up with requests for Autism screening due to lack of qualified assessors in the region (positions are funded, unable to hire).
- Despite delays in assessing individuals, we've been able to connect more individuals to Autism services and have adequate provider capacity. But we in turn need more clinicians and support staff to appropriately coordinate and monitor those increased services and compliance with MSHN standards.
- Recognize a need for an increased number of case managers within the Family Support unit (to facilitate the growing demand for intakes and, in part, as tied to the coordination of Autism services).
- Increased capacities (i.e. funding in place) for enhanced children's crisis support, family training, directly supported CLS, etc., but unable able to hire anyone to fill these positions, and in fact are losing staff.
- Recognize a need for more highly specialized, behaviorally oriented, residential care providers in the region. We lack providers who can address acuity needs appropriately, as well as overall demand for this support type in the region.
- Feedback from Adult Mental Health Services (AMHS):
- Need to build out adult crisis mobile and secure staffing/therapists. CMHA-CEI is working on a Crisis Services Unit (CSU).
- Feedback from Quality, Customer Service, and Recipient Rights (QCSRR):
- Need to focus on timeliness from inquiry to assessment and from assessment to start of service (PIs 2a and 3).
- Feedback from Families Forward:
- Need for Mental Health Therapist to provide Evidence Based Treatments, CLS/Respite providers and Psychiatry.

## CMHCM

Services for Individuals with SUD/Co-Occuring Disorder (COD)

- We have membership on local opioid fatality review team(s) and other recovery councils.
- We brought MAT providers into all six of our counties; four are co-located onsite
- We implemented process for MAPS use for all prescribers
- We have historically brought in training for staff on MAT, SUD, and COD.
- We have Narcan kits available and are giving them out to consumers who are at high risk of overdose. We also give them to community providers to have on hand (homeless shelter, universities, law enforcement, jails, etc.)
- o Narcan vending machines added to multiple CMHCM lobbies.
- We review highest utilizers of emergency and crisis services, many of which are SUD/COD. We use a team approach for best practice and improved outcomes
- We implemented community treatment plans to have a consistent approach from multiple providers.
- We worked with local jails to bring in vivitrol to three of our jails so inmates can start MAT prior to release, with follow up care
- We partnered with a local substance awareness coalition to distribute harm reduction backpacks to inmates being released from jail.

Direct Care Worker Recruitment/Retention

• Executive Director has shared with MDHHS a proposed strategy for improved training and pay opportunities for all Direct Care Workers (DCWs)

- We are exploring ways to improve training access for our DCWs
- We are working on being able to provide de-escalation management training to our provider network
- We have had an expansion in the choice of providers for CLS and Employment Services across our agency.
- We have access to comprehensive employment services for all adult populations.
- We have improved coordination and a cash match increase with Michigan Rehabilitation Services.
- We have a Michigan Rehabilitation Services (MRS) and CMHCM co-location to reduce barriers for individuals served.

Alternatives to inpatient psychiatric services

- We have strengthened our crisis intervention team to maintain our good outcomes with a high diversion rate
- We have contracted with more children and adult Crisis Residential Units (CRUs)
- We used a consulting firm to do a feasibility study on bringing a CRU to our catchment area and did outreach with neighboring CMHSPs for potential partnerships
- We are working with local hospital system on potential arrangements for individuals who need care for symptoms related to SUD
- We established an after-hours contract with a local hospital provider to screen private pay individuals presenting in crisis to ED's for inpatient hospitalization.
- We have identified space in the community where we can see consumers after hours to reduce unnecessary ED visits and for pre-booking jail diversion.

Integrated healthcare and health outcomes

- We have membership on local health and human services councils.
- We have an adult block grant for an integrated health dashboard that shows outcomes and monitors health indicators over time for consumers
- We have provided extensive training for our nurse care managers and case holders on integrated health practices, including case to care management
- We have implemented team huddles and have worked toward caseload alignment within our teams for improved team-based care
- We have utilized health data available from multiple platforms to address consumer needs
- We use ADT data and track it daily for follow-up
- We have done outreach to our primary care practices to strengthen partnerships
- We have a co-located therapist in a local primary care office
- o We have strong partnerships with care management with FQHCs in our area
- o We have implemented healthy living opportunities in our local clubhouses
- Exploring possibility to become a CCBHC
- o CMHCM expanded Behavioral Health Home to additional counties.

Ease of access to MH care

- We continued a partnership with the Juvenile Detention Center mental health services for youth and families via Juvenile Liaison position embedded in the local Juvenile Center.
- We expanded our service provider network specific to Autism services.
- We embedded Jail Diversion Specialists into our local jails.
- We have joined local hostage negotiation teams as mental health experts in two of the counties we provide services in.
- We implemented Same Day Access.

- We have piloted engagement strategies to engage individuals who may need early outreach.
- We have defined which individuals that will be opened using General Funds (GF) when Medicaid is not available
- We have done outreach to local providers, including universities, law enforcement, hospitals, EDs, community colleges to educate them about CMH services
- We piloted the early launch of the Michigan Child and Adolescent Needs and Strengths Tool ahead of full implementation.
- We have increased our marketing efforts
- We have Youth Intervention Specialists work with school districts in 4 of our counties to screen and refer youth with SED to mental health services.
- We have contracts with local school districts in two of our counties to provide school-based therapists within the schools.
- We are part of the Great Start Collaborative and many other collaboratives comprised of community partners that work with families and children.
- We have Infant and Early Childhood Mental Health Consultants in 5 of our counties to provide behavioral consultation with preschools and daycares.
- We have continued efforts to implement Charting the Life Course principles in framework with the individuals we serve.

#### GIHN

- o Co-Located Clinician providing Therapy at Child Advocacy
- o Co-located clinician in the court system and jail
- o Partnered with law enforcement to implement use of iPad screening capability for officers
- Co-located clinician in the Emergency Department (expanded to 2FTE)
- Member of the Great Start Collaborative
- Health Department co-located in the St. Louis medical clinic providing WIC and immunizations.
- o Contract with local Dial A Ride to provide transportation for services
- o Trained community members in Adult and Youth Mental Health First Aid.
- o Participates in back-to-school events.
- o Addition of FASD Screening at Access
- o Critical Incident Stress Debriefing Team
- o Member of School Safety Alliance
- o Increase use of Mobile Children's Crisis through community education
- Collaborate with Gratiot/Isabella RESD and FQHC to utilize 31n funding to increase behavioral health in schools
- Promote and increase consumers served for MAT, and provide Narcan to community
- o Support staff SUD training and increase the number of staff with CADC and CAADC
- o GIHN Service Committee continue reviewing high crisis and hospitalization service
- o Collaborate with Court, Jail etc. for treatment of juvenile and adults in legal system
- o Enhance the GIHN Integrated Health Committee activities
- Increased utilization of Wrap Around services through targeted community partner education
- GIHN became a Behavioral Health Home, recently expanded population served to include youth with SED
- o Seeking additional Occupational and Speech Therapy providers
- Expanded ABA Provider Network with addition of new provider
- Expanded Community Living Supports service by offering new programs for adults and youth through MMI
- Expanded PERS provider network by offering services through new contract provider, Night Owl

HBH

- Participate in the Great Starts Collaborative; composed of many providers in the community that work with families and children to provide support and education to parents
- Active in community events where outreach to families can occur to assist with education and linkages to needed services or supports to strengthen parenting skills
- Have an active Wraparound program
- Expansion of Autism services and working with contractual provider to increase the timeliness and meet the increased demand for ABA and evaluative services.
- We screen for trauma in each clinical program and have completed an organizational selfassessment on trauma-informed care capabilities.
- Continuing work with MSHN on care coordination for high utilization cases, and have developed clinical tracking projects for persons with diabetes and cardiac issues
- $\circ$   $\,$  Continuing promotion of staff training in TF-CBT, PMTO, DBT and FPE  $\,$
- Have a Children's Intensive Mobile Crisis Team available for families
- Participate in on-going meetings with DHHS, court staff, Intermediate School District (ISD), attorneys and Prosecutor staff to improve cross-agency collaboration on shared children/ family cases.
- o Staff and community partners have been trained on Trauma Informed Care and screening
- Have an active Wrap-around collaborative
- On-going training for community members on the use/application of Naloxone and distribution of rescue kits
- Trained community partners, and community-at-large members in Youth Mental Health First Aid
- Federally Qualified Health Center co-located at HBH for one-half day per week
- Provision of same day/next day service

## LCMHA (LifeWays)

- o Increased the availability of BHT services to meet the needs of the Autism expansion
- Has a Prevention & Wellness Program including participation on the Jackson Substance Abuse Prevention Coalition, which includes the Most Teens Don't effort
- Partner in the Intermediate School District Project AWARE, bringing Youth Mental Health First Aid to school staff and establishing mental health supports in into pilot schools; includes a Teen Advisory Team, committed to breaking down the stigma of seeking mental health supports
- o Facilitating Youth Mental Health First Aid for the Community-at-large
- Participated in the iChallengeU by South Central Michigan Works where students were tasked with providing strategies to help teens engage in services when needed
- We now offer DBT-A groups two times per week
- Expanded both our jail services to include group work and our MAT services.
- SUD Recovery Incentives Pilot conducted
- Early Psychosis Navigate on Demand pilots running right now.
- Added an infant mental health evaluation initiative to specifically target infant and youth entering services and progressively improve access to care.
- Children's ICSS is operational; adult mobile crisis available in place of ICSS. Was able to add one additional team and expand coverage in FY24. Continued growth through MDHHS Grant opportunity being sought.

## MCN

- o Expanded Behavioral Health Home to the SED population
- Working to expand EBPs with active efforts to add DBT-Adolescent model and Parenting Through Change.
- o Expanded school based mental health professionals with 31 N funding
- In the process of implementing internship programming with GVSU under a HRSA grant to support persons in MSW and NP programs.
- Provided tuition reimbursement and internship place to promote current staff completing Master's and Bachelor's degrees
- Opened one Supported Independence Program (SIP) home and will expand to a second
- Implemented cost containment plans with a focus on improved review of ongoing medical necessity and least restrictive environment for Autism and Specialized AFC placement
- o In the process of revamping our Utilization Management Committee and practices
- Added a Parent Support Partner to the service array and will be adding a Family Skills Training position to better address the children's population
- o Partnering with the county jail to pilot Medication Assisted Treatment in a jail setting
- Trained local DHHS and juvenile court in Restorative Practices and will be expanding this to the prosecutor's office and school resource officers
- Continued to meet quarterly with Law Enforcement, county judge, and prosecutor's office to improve jail diversion efforts
- o Expanded Mobile Crisis hours
- Continuing to create cultural change in the organization through use of Components for Enhancing Clinician Experience and Reducing Trauma (CE-CERT)
- Working with U of M to implement Decipher in our Behavioral Health Home
- Received MHBG funding to support Mobile Crisis, IDDT, and MAT along with Residential Substance Abuse Treatment (RSAT) funding for jail based co-occurring services.
- Continued collaboration meeting with the local DHHS office to actively problem solve services for children at risk of removal from the community or returning home.
- o Took over provision of Omnibus Budget Reconciliation Act (OBRA) as a direct run service
- In the process of implementing ICCW including expanding the number of staff who can provide this service
- Added a Waiver Coordinator position to improve identification of person who may qualify and better manage re-certifications
- Partnered with our DHHS Medical Assistance Reimbursement Act (MARA) Worker to better track Medicaid Redetermination and to quickly address any loss of Medicaid

# NCMH

- Expansion of service capacity continues to be a focus of Newaygo County Mental Health over the course of this next year. Some of the efforts being put forth to help achieve this include:
  - Leadership team discussion and revamping of the agency's staff recruitment and retention plan.
  - Redevelopment of a new process and programming around interns/internships with the goals of being able to secure master's level interns and recruit them for employment when their internship is complete since adequate staffing is necessary to make any program or service expansion successful.
  - Looking to add additional providers (psychiatrist, MD, PA, NP) who can serve both adults and children.
  - In process of developing policy and procedures to get a Behavioral Health Home approved and running for our agency, which will also require some staffing needs.

 Looking into running more groups for clients around anger management (emotional/behavioral regulation), etc. and the possibility of opening these up to court ordered individuals or those on probation (non-Medicaid individuals included).

## SCCMHA

- Implementation of Mental Health First Aid throughout the community and continued promotion for participation of all community members in the identification of persons who may require mental health services.
- Currently offering Mental Health First Aid trainings monthly both Youth and Adult. Offer Mental Health First Aid training to Law Enforcement and Fire and Rescue personnel.
- Continue to participate in collaborative projects such as the MiHIA regional Opioid Taskforce, the regional Neonatal Abstinence Syndrome project and PA2 prevention project for distribution of Naloxone.
- Working with local resources to improve admission referral acceptance and to diversify crisis response options.
- Expand current Mobile Response and Stabilization Services to extend hours of service.
- Working with the Saginaw Police Department to roll out our crisis connect program.
- SCCMHA continues to educate and review behavioral assessments and intervention process through the new Quality Improvement (QI) workgroup.
- Working with consumer stakeholders in focused access assessment and quality improvement projects.
- SCCMHA provides transportation to and from mental health appointments. However public transportation for all other daily life activities remains limited in this county. We will work with Alignment Saginaw, the Saginaw Human Services Collaborative body to explore ways to improve access to transportation.
- Initiated a work group to impact the boarding of consumers in hospitals by working with two area hospitals to improve consumer wait time for hospital admissions.
- Data from our newly created Access and Stabilization for Children team (ASC), revealed significant increase in family engagement in services.
- Movement to value-based purchasing for supported employment.
- We continue to provide respite services to support families.
- Participation in Child Parent Psychotherapy (CPP) training cohort. This is an intervention model for children ages 0-5 who have experienced at least one traumatic event and/or are experiencing mental health, attachment, and/or behavioral problems, including Post-Traumatic Stress Disorder (PTSD).
- We added Eye Movement Desensitization as an evidence-based practice.
- Improve our presence in Saginaw Community Schools to assist youth with mental health concerns with Co-located therapists.
- Participated in CCBHC expansion grant.
- Currently participating in CCBHC demonstration grant with MSHN.
- Continue to have a co located primary healthcare clinic.
- Have co located laboratory services to accommodate transportation barriers for persons served.
- Have hired a Veterans Navigator.
- We have a Hispanic Outreach Worker to bridge the gap to services.
- Saginaw CMH became a Behavioral Health Home.
- Early Childhood Court Program Implementation partnering with local DHHS and Family Court.
- o Peer from the Women of Color
- o Ongoing TFCBT Training Cohort participation for children's clinical therapists
- Addition of a contracted BCBA to assist with Autism program/service management.

## SHW

- Engaging in community outreach with schools, courts, community corrections, and DHS
- o Participating in the Great Start collaborative and health and human services coalition
- o Board representative for Child Advocacy Center
- Partnership with Shiawassee Community Health Center (Patient-Centered Medical Home) providing integrated health care in both the primary care setting and behavioral health setting
- o Same-day Access
- Added Telehealth services
- o Added ABA contract provider
- Partnership with DHS in providing continuing education for foster parents
- Partnership with the ISD and other community agencies in providing trauma-focused care
- o Co-located early childhood staff with ISD, DHS, public health, early on
- o Added Mobile crisis teams for adults and youth
- CISM team available to primary and secondary schools if needed
- o Increased the availability of BHT services to meet the needs of the Autism expansion
- Robust respite program for children
- o Participating in TF-CBT
- Efforts to expand service capacity for families and children to increase the number accessing services, as identified in the community needs assessment
- SHW became a Behavioral Health Home
- Under collaboration of the COSSUP grant and local law enforcement, added a Quick Response team and LEAD team to increase diversion rates of individuals with co-occurring disorders
- Increase preventative efforts including providing mental health first aid and Narcan distribution kits.
- Participating in the Ce-Cert cohort through the Children's trauma initiative to help with staff secondary traumatic stress and burn out, to increase staff retention and wellness.
- Development of the Wellness Experience training series for Clinical Staff, to provide them with support and resources.
- Eligibility training offered to community partners to help gain understanding about SHW and eligibility for CMH services.
- Enrollment of approximately 10 non- licensed clinical staff to the crisis professionals training offered through the partnership of Wayne State and MDHHS.

# TRD

- Have two full-time School Outreach Workers to increase the collaboration and referral rate from schools
- Partnered with Ionia Schools and have one master's level staff providing social work services to three Ionia elementary schools and Ionia Middle School.
- Participate in Great Start Collaborative in Ionia County in the executive meeting and on the full board meeting.
- o Participate in School Readiness Advisory Council.
- We are providing ABA services to Montcalm Care Network.
- The Right Door has three homegrown BCBAs and have two BCBAs that came to us with their credentials. We have one person in BCBA in training.
- Providing screening at the courthouse to juvenile offenders.
- Child psychiatrist provides consultation to primary care providers and provides his personal cell phone number.
- Are a licensed child-placing agency.

- Provide treatment foster care.
- We have staff trained in and providing TF-CBT, Nurturing Parenting, Parenting Through Change and Love and Logic. PMTO and TRAILS provided in schools through School Outreach and Schoolbased social workers. Child-Parent psychotherapy cohort certification.
- We are an active participant in the Children's Advocacy Center for Montcalm/Ionia Counties.
- Extensive collaboration with DHHS to provide coordination of care for children aging out of the Foster Care system.
- Directly providing Children's Mobile Crisis for Ionia County.
- Participate in ICAN (Ionia County Council for the Prevention of Child Abuse). Parent partner available to families being served.
- Provide outreach at numerous housing complexes in Ionia County.
- Participate with the Ionia County Substance Abuse Coalition.
- Executive committee member of the Ionia County Community Collaborative the social services collaborative expanding service understanding and referrals.
- Became a provisionally certified CCBHC and expanded service providers in outpatient therapy, access, added care coordinators, nursing staff and peers.
- Hold monthly meetings with local DHHS Partners
- Hold monthly meetings with Ionia ISD and Local school administrators.
- Participate in school safety committee
- Hosted a booth for kid's day at Ionia County Fair Kids yoga and coping mechanism card handout
- o Participate in Family Support and Wellness Committee
- Participate in local interagency coordinating council
- o Provide Youth Peer Services
- Expanded number of intake clinicians to prepare for CCBHC expansion
- o Expanded number of outpatient clinicians to prepare for CCBHC expansion
- o Mental Health First Aid- two staff providing this training.
- Parent support partner providing services.
- o Outreach at community events to families.
- Jail Diversion clinician and groups provided at the Jail.
- Med Services expanded through CCBHC.

#### TBHS

- Participate in Great Start Collaborative as well as subcommittees providing education, support and services to children and families.
- Participate in a court collaboration process which primarily focuses on multi-agency involvement in providing services to children and families.
- Participating in multiple EBPs such as PMTO, PTC, TF-CBT.
- Active in community events where outreach to families occurs.
- Provide ongoing presentations and education as requested by community agencies (local hospitals, DHHS, courts, etc.).
- Active in Child Death Review Board to evaluate service delivery as well as services offered, gaps, etc. to assist in preventing county wide child deaths.
- Have staff trained in Mental Health First Aid Youth
- o Continued services with the Parent Support Partner to work with parents.
- Continued services with Youth Peer Support.
- o Continued Intensive Crisis Stabilization Services for Children.
- Additional staff have been trained in various Evidence-Based Practices for children.

- TBHS participates in case consultation meetings with Tuscola Probation every six weeks as it relates to coordinating treatment and care for children.
- TBHS continues with the contracts with the five ABA providers, with two clinic-based and three home/community-based providers.
- Began providing Wrap-Around services within TBHS.
- Treatment participation in the Juvenile Mental Health Court.
- Infant Mental Health staff participate in the Maternal Infant Health Program quarterly meetings for ongoing collaboration.
- Began to have collaborative meetings with Tuscola MDHHS and TBHS staff to foster working relationships.

# FY24 Recommendations & Status Update

- 1) MSHN's Home Based Services FY24 Ratio: 575,706 Total MH Medicaid Enrollees to 151.85, which is under the required ratio of 283.78 FTEs. Conduct additional analysis to determine appropriate home-based service demand and deficit areas in the region. (MSHN Lead: Chief Behavioral Health Officer)
  - a. Status Update: The Medicaid enrollees total is calculated with *all ages,* meaning that the ratio noted above will continue to make the MSHN ratio of FTEs appears to be inadequate. The eligibles should be calculated against youth eligibles who are the subjects of home-based services. The CMHSPs all meet programmatic FTE requirements which exception of one which is actively recruiting to fill an open position and therefore address the issue. If the eligibles to FTE ratio were calculated against youth eligibles, the MSHN region would meet this requirement.
- 2) MSHN's Wraparound FY24 Ratio: 575,706 Total MH Medicaid Enrollees to 34.3 FTEs, which DOES NOT meet the required 113.51. Conduct additional analysis to determine appropriate wraparound demand and deficit areas in the region. (MSHN Lead: Chief Behavioral Health Officer)
  - a. Status Update: Note that wraparound services were originally part of the Serious Emotional Disturbance Waiver (SEDW) and when the Intensive Care Coordination with Wraparound policy took effect on 10/2/2024, wraparound was transitioned to the state plan under the Intensive Care Coordination with Wraparound (ICCW). ICCW wraparound is now programmatically one FTE care coordinator per 10-12 families.
- 3) MSHN will continue to work with our CMHSPs on building appropriate network capacity to serve all individuals eligible for autism specific services within a timely manner (focus on LifeWays and CMHCM regions). (MSHN Lead: Chief Behavioral Health Officer)
  - a. Status Update:
    - i. Evaluate current numbers served per MSHN CMHSP and impact relative to current capacity: completed
    - ii. Create plan for underserved counties through the Regional Autism Workgroup: In progress. MSHN has been in contact with both ABA providers and Qualified Licensed Practitioners (QLPs) who are interested in increasing capacity throughout our region. MSHN has shared information and provided introductions to CMHSPs for consideration.
    - iii. MSHN to implement plan to build network capacity: In progress.
    - iv. Threats to network capacity: Ending of QBHP allowance 9.30.2025, emphasis on use of BCBAs for writing of behavior treatment plans for all individuals served, proposal to include and allow for Medicaid Autism services to be provided within the identified school day, and advocacy for removal of the age cap of 21 for autism services.
- 4) MSHN will continue to work with MDHHS to increase pediatric bed availability statewide. (MSHN Lead: Chief Behavioral Health Officer)
  - a. Status Update: The Chief Behavioral Health Officer of MSHN is participating in a state workgroup in April 2025 to address pediatric bed availability. The Clinical Leadership Committee will also be discussing the issue and providing input.
- 5) MSHN will continue to work with in-region and participate in state-wide efforts to address the workforce shortage and increase timelines to services. (MSHN Lead: Chief Behavioral Health Officer)
  - a. Status Update: MSHN has facilitated the use of MDHHS programs relating to tuition coverage and internship programs. Relationships with universities have also been

established to encourage interns and facilitate completion of master's degrees. Partnerships are also shared with the MSHN CMHSPs to further leverage opportunities.

- 6) MSHN will continue to evaluate, coordinate, and implement changes specific to the new ASAM Criteria 4<sup>th</sup> edition and ensure training opportunities for the network. (MSHN Lead: Director of SUD Systems & Operations)
  - a. Status Update: MSHN will be supporting 10-13 ASAM Criteria 4<sup>th</sup> edition trainings in FY24 to ensure SUD treatment provider capacity is available for implementation of the new criteria by 10-1-2025 as indicated by MDHHS as the target deadline. These trainings will offer both in-person (3) and virtual (10) formats. MSHN will be providing attendees who successfully complete the training with an ASAM Criteria 4<sup>th</sup> edition manual and a \$100 per diem to the provider for the clinician's time away from billable services. Each ASAM Criteria training can support 40 individuals. Therefore the 10-13 trainings will be able to support 400 520 individuals within our contracted SUD provider network system. MDHHS is also offering 10 ASAM Criteria 4<sup>th</sup> edition trainings to assist with statewide training on this initiative in FY24.
  - b. MSHN will also be evaluating and coordinating implementation changes specific to the ASAM Criteria 4<sup>th</sup> edition within our internal processes and procedures. The opportunity to begin this process to date, has been influenced by the lack of finalized SUD Treatment Policies with the updated ASAM Criteria information being finalized for distribution and details to the field by MDHHS.
- 7) MSHN will continue to look for opportunities to increase provider capacity to serve adolescents in need of SUD services. (MSHN Lead: Director of SUD Systems & Operations)
  - a. Status Update: MSHN supported an RFP for adolescent services in FY24 with implementation into FY25. MSHN received two submissions from providers for SUD adolescent services and successfully contracted with one provider to expand outpatient services with MOUD availability. MSHN is currently working with the provider to implement the services in Arenac, Bay, Gladwin, Isabella, Midland, Saginaw, and Shiawassee counties. In regard to residential and withdrawal management SUD services for adolescents, MSHN continues to discuss and attempt to problem solve with other PIHPs and MDHHS-SUGE. In January 2025, after a few months of discussing the ongoing struggles to maintain SUD adolescent services in the State, especially with residential and Withdrawal Management Level of Care (WM LOC)'s, MDHHS indicated they would be willing to consider a proposal from the SUD Director group about ways to address and support sustainability for this area. MSHN is leading this effort along with participation from four (4) other PIHP regions. Plan to submit a proposal to address multiple adolescent pathways of services to MDHHS in FY25 for consideration of funding.
- Continue to expand the number of Certified Community Behavioral Health Clinics (CCBHCs), Behavioral Health Homes (BHH), and Opioid Health Homes (OHH) in the region. (MSHN Lead: Chief Population & Health Officer)
  - a. Status Update: The Michigan CCBHC demonstration pilot launched on October 1, 2021. Three CMHSPs in the MSHN region participated in the first cohort of the CCBHC demonstration pilot, including Community Mental Health Authority of Clinton, Eaton, Ingham Counties (CEI CMH), Saginaw County Community Mental Health Authority, and The Right Door for Hope, Recovery and Wellness in Ionia County. LifeWays joined the CCBHC demonstration pilot on October 1, 2023, extending CCBHC services to Jackson and Hilldale counties. <u>There were 21,457 individuals enrolled in CCBHC services in the MSHN region as of 12/31/2024.</u>

The Behavioral Health Home (BHH) initiative launched in the MSHN region on May 01, 2023. In the MSHN region there are currently five (5) CMHSPs participating in the BHH initiative including Saginaw County Community Mental Health Authority, Montcalm Care Network, Shiawassee Health & Wellness, Community Mental Health for Central Michigan, and Gratiot Integrated Health Network. <u>There were 338 individuals enrolled in BHH services in the MSHN region as of 12/31/2024.</u>

The Opioid Health Home (OHH) initiative launched in the MSHN region on October 1, 2022, with Victory Clinical Services in Saginaw as the sole OHH provider in the MSHN region during FY23. During FY24, five (5) additional locations received approval and certification from MSHN and MDHHS including Victory Clinic Services in Jackson, Victory Clinic Services in Lansing, Recovery Pathways in Bay City, MidMichigan Community Health Services in Houghton Lake, and Isabella Citizens for Health. MSHN released a Request for Interest (RFI) during Q1 of FY25 to gauge provider interest in becoming SUD Health Home (SUDHH) certified to serve the expanded eligible population. MSHN will be working with three (3) providers to expand SUDHH services to five (5) new locations throughout FY25. There were 466 individuals enrolled in SUDHH services in the MSHN region as of 12/31/2024.

- 9) MSHN will continue to work with MDHHS to increase children psychiatric capacity as well as conduct feasibility for out of state psychiatric services. (MSHN Lead: Chief Population & Health Officer and Chief Behavioral Health Officer)
  - a. Status Update: Work has been done in establishing relationships with new psychiatric hospitals opening in Michigan. There has also been work to facilitate the use of adolescent Intensive Outpatient Program (IOP) for behavioral health.

# **FY25 Recommendations:**

- 1. MSHN will continue to work with our CMHSPs on building appropriate network capacity to serve all individuals eligible for autism specific services within a timely manner (focus on LifeWays and CMHCM regions). (MSHN Lead: Chief Behavioral Health Officer)
- 2. For children's waiver programs, MSHN will continue to work to increase network provider capacity including but not limited to, specialty services (recreation therapy, art therapy, and music therapy), CLS, and respite. (MSHN Lead: Chief Behavioral Health Officer)
- MSHN will support implementation of ASAM Criteria 4<sup>th</sup> edition standards and updated MDHHS SUD Treatment Policies with the SUD provider network. (MSHN Lead: Director of SUD Operations)
- 4. MSHN will continue to problem solve and consult on opportunities to expand capacity for adolescent SUD services within the region, and the State. This especially includes SUD residential and withdrawal management services. (MSHN Lead: Director of SUD Operations)
- 5. MSHN will continue to support the expansion of SUD and Behavioral Health Home providers to benefit beneficiaries across the region. (MSHN Lead: Chief Population Health Officer)
- 6. MSHN will evaluate and address the absence of pediatric crisis residential within the region and seek to increase bed availability. (MSHN Lead: Chief Behavioral Health Officer)